

# Demand or Supply? Price Adjustment Heterogeneity during the COVID-19 Pandemic\*

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We study price-setting behavior and subjective perceptions in German firm-level survey data to infer the relative importance of supply and demand during the COVID-19 pandemic. Demand shortages dominate at the onset of the pandemic. A reported negative impact of COVID-19 on current business is associated with a rise in the probability to decrease prices up to 10 percentage points in this episode. Supply forces gain in importance during the ensuing sudden surge in inflation and firms perceive goods supply shortages as most restrictive. Firms adversely affected during the early inflation decline show no higher probability of price increases.

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## 1. Introduction

The 2020 COVID-19 recession and its aftermath has been disrupting economies across the globe. This paper estimates the relative importance of supply and demand in this episode, a key determinant for the scope and design of effective stabilization policy. To this end, we study producers' price-setting decisions along the extensive margin as well as their subjective perceptions about the nature of adverse effects due to the pandemic using German firm-level panel data from the ifo Business Climate Survey (ifo-BCS).

The results suggest that demand plays a dominant role to understand the early decline in economic activity in the wake of the COVID-19 pandemic. Relative to those weakly affected, firms that report a negative impact of COVID-19 on their current business situation are up to 10 percentage points—or three standard deviations—more likely to decrease prices. In a standard demand–supply framework, increasing prices reflect supply shortages and decreasing prices reflect demand shortages, all else equal. Similarly, firms attribute the most adverse effects of the pandemic to domestic and foreign demand through the spring of 2021. After that, supply forces gain in importance and firms perceive goods supply shortages as the most adverse effect. Firms that lowered their prices at the onset of the pandemic due to a more adverse impact do not show a relatively higher chance for price increases. Firms' subjective perceptions suggest persistent adverse effects of the pandemic at the firm level.

Consistent with these findings, aggregate producer price inflation in 2020 declined in the wake of the COVID-19 pandemic, followed by a sudden surge in 2021. However, firm-level panel data offer at least four advantages over aggregate time series: we can (i) control for other determinants of price adjustments that affect inflation irrespective of the COVID-19 outbreak, including the preceding decline in economic activity, (ii) overcome aggregation issues that potentially bias inflation dynamics,<sup>1</sup> (iii) track rapid changes in economic activity, given the monthly frequency of the data, and

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<sup>1</sup>Cavallo (2020) and Alvarez and Lein (2020) show that short-run shifts in expenditure patterns bias price indices of *aggregate* inflation. This challenge does not apply to individual price quotes.

(iv) link observed price-setting behavior to additional firm-level outcomes and firms' perceptions. For example, the survey questionnaire regularly asks firms about the role of (intermediate) goods supply and labor supply shortages. Another major advantage of firm-level panel data over time-series or sectoral data is that it enables us to investigate the occurrence of price adjustments across and within industries.

The empirical analysis uses the German ifo Business Climate Survey (ifo-BCS). The ifo-BCS is a monthly, mostly qualitative, firm-level survey among a representative sample of roughly 6,000 firms in key sectors of the German economy. Central for this paper are its regular questions about price setting and additional information on firm-specific economic activity that allow to control for several determinants of price-setting behavior. Specifically, we observe realized and three-months-ahead planned price changes along the extensive margin together with firms' current business situation and business expectations. Planned price changes are also available for goods and services that are temporarily not in trade due to COVID-19 containment measures. Our baseline analysis therefore studies planned price changes. We obtain similar results when we use realized price changes. Planned and actual price-setting behavior in the ifo-BCS relatively closely co-move with aggregate producer price inflation and the correlation with quantitative changes in industry-specific producer price indices is relatively high, considering the data only provide qualitative survey information on the extensive margin of price adjustment.<sup>2</sup> A supplement to the ifo-BCS contains questions related to COVID-19. Among other things, firms in the survey assess the impact of the pandemic on their current business situation and, infrequently, report their perceptions on the relative importance of supply and demand forces.

We show that price decreases underlying the decline in inflation occur broadly across industries. Because the frequency of price decreases in any given industry is low, the fact that a larger share of firms now decreases prices results in higher firm-level heterogeneity within industries. Arguably, this fact is more consistent with low demand (e.g., due to low sentiment or high uncertainty), for supply

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<sup>2</sup>The micro data underlying the German producer price index are not available for this time period.

shortages in only some sectors would result in more heterogeneous effects across industries. Price increases during the sudden surge in inflation are relatively more concentrated in some industries.

We estimate the effects of COVID-19 on the probability to adjust prices in the ifo-BCS during the decline in producer price inflation in April and May 2020. Prior to the pandemic, firms that are differentially affected by COVID-19 display very similar dynamics in planned price changes. Our baseline specification includes sector-by-time fixed effects which flexibly control for industry-specific trends and heterogeneous effects across sectors—for example, due to sector-specific government regulations related to the pandemic or differential reliance on oil in conjunction with the sharp decline in oil prices. Despite this flexible approach to control for sector-specific differences in price-setting behavior during the pandemic, we find a substantial rise of up to 10 percentage points in the probability of planned price decreases for firms with a strongly negative impact relative to firms with no or only weak impact of COVID-19. This effect is economically large and implies substantial firm-level heterogeneity in price setting due to differential exposure to the pandemic within sectors. We also find a concurrent decline in the probability of planned price increases for these firms. Conversely, positively affected firms display an approximately 8 percentage point higher chance of planned price increases and are less likely to plan price decreases. Since more than half of the firms report negative effects due to COVID-19 while only 5 percent report positive effects, these findings suggest a key role for demand during the early decline of inflation.

To some extent, the price decreases in 2020 also reflect quality deterioration in the supply of certain goods and services due to added health risks (see, e.g., Eichenbaum, Rebelo, and Trabandt 2021). This is important for policy, since it is critical to differentiate between health risks and economic forces behind price decreases. We follow Mongey, Pilossoph, and Weinberg (2021) in accounting for firm exposure to health risks and use a contact intensity index based on O\*NET survey data and a work-from-home capacity index by Alipour, Falck, and Schüller (2021).<sup>3</sup> We find that health risks across sectors are associated with a higher chance of a price decrease,

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<sup>3</sup>Kaplan, Moll, and Violante (2020) employ a similar distinction between regular and social sectors in the economy.

while the probability to decrease prices remains significantly elevated in 2020, consistent with additional demand forces weighing on price adjustment.

We then study the sudden surge in inflation. In 2021, the fraction of price increases strongly rises across firms to levels well above those before the pandemic. Firms that were adversely affected at the onset of the crisis do not drive this result. The probability to raise prices and reverse earlier price decreases is not significantly higher at the extensive margin in these firms. Consistent with this finding, firms' subjective perceptions reported in the survey suggest that supply shortages at the end of the sample are not associated with demand deficiencies at the onset of the pandemic. Hence, demand shortages and supply disruptions during the early decline in inflation appear to display persistent effects on the level of firm prices. (Intermediate) Goods supply shortages gain in relative importance over time, broadly across firms and in some sectors in particular, which drives the observed increase in between-industry variation. Labor supply shortages, oil exposure, and energy prices are not significantly correlated with price increases across sectors once we control for (intermediate) goods supply shortages, which strongly correlate with the frequency of price increases.

A growing empirical literature studies the impact of COVID-19 on firms, in particular on prices and demand.<sup>4</sup> Behavioral responses in consumer expenditures possibly mirror heterogeneity in pricing to some extent. Jaravel and O'Connell (2020) find a spike in U.K. consumer price inflation at the onset of the COVID-19 pandemic. Interestingly, U.K. producer prices declined in this period, in line with our results. Similarly, Meyer, Prescott, and Sheng (2022) find that U.S. firms expect to decrease their output prices at the onset of the pandemic.

Baldazzi et al. (2020) show that credit constraints and deaths due to COVID-19 correlate with firms' planned price increases. Alekseev

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<sup>4</sup>For example, see Bartik et al. (2020), Buchheim et al. (2022), and Hassan et al. (forthcoming) on the firm-level impact of COVID-19 and Baker et al. (2020), Cabral and Xu (2021), Carvalho et al. (2021), Cavallo (2020), and Chetty et al. (forthcoming) on prices and consumer spending.

et al. (2023) find evidence that deteriorating financial conditions lead to more price decreases. In a robustness exercise, we control for credit constraints and find a lower probability of price increases in credit-constrained firms. The main estimates for the effect of COVID-19 on price adjustment remain unchanged in this exercise.

A few studies directly address the relative importance of demand and supply in the pandemic. Brinca, Duarte, and Castro (2021) find that labor supply dominates labor demand at the onset of the pandemic. In line with our findings, Meyer, Prescott, and Sheng (2022) find that U.S. firms mainly assess the pandemic as demand-driven.

Existing theoretical and quantitative work on the pandemic concentrates on sectoral heterogeneity (e.g., Guerrieri et al. 2022). Our results suggest a complementary and important role for firm-level heterogeneity. We therefore link this literature to empirical work on firms in the pandemic by capturing the relative importance of firm-level and sectoral heterogeneity. Firm heterogeneity mostly matters for the decline in inflation and sectoral heterogeneity relatively more during its surge.<sup>5</sup> Research on the transmission of the COVID-19 pandemic further highlights the importance of weak demand (e.g., Baqaee and Farhi 2022; Caballero and Simsek 2021; Eichenbaum, Rebelo, and Trabandt 2021; Guerrieri et al. 2022). Our finding that prices tend to decrease rather than increase at the beginning of the pandemic provides direct reduced-form empirical evidence consistent with this line of work. Lastly, the evidence for persistence in the firm-level impact of COVID-19 adds to similar findings for employment and revenues in U.S. firms (Barrero et al. 2021).

The remainder of this paper is organized as follows. Section 2 explains the data and descriptive statistics, including a variance decomposition of between- and within-industry heterogeneity. Section 3 studies the differential impact of the pandemic on firms and the role of health risks in the early decline in inflation. Section 4 presents results for the sudden surge in inflation. Section 5 concludes.

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<sup>5</sup>These results are consistent with models of price adjustment in which idiosyncratic shocks dominate firm-level price-setting behavior (e.g., Nakamura and Steinsson 2010).

## 2. Data and Descriptive Statistics

The main data source is the ifo Business Climate Survey (ifo-BCS), a long-standing monthly survey among a large panel of German firms.<sup>6</sup> We limit the analysis to the manufacturing, services, and retail/wholesale industries that cover approximately 5,500 firms per survey wave on average.<sup>7</sup> Table A.1 in Appendix A compares the distribution of firms across size classes and industries in the survey to administrative data. The ifo-BCS provides a very good representation of the German economy along these dimensions.

The survey is mostly qualitative, including questions about firms' business situation and expectations, planned and realized price changes, as well as questions related to the supply and demand of goods and services. Since March 2020, the survey questionnaire includes supplemental questions related to the COVID-19 pandemic.<sup>8</sup>

The questions on price setting ask whether firms plan to increase, decrease, or leave unchanged their prices over the following three months, as well as a similar question on price realizations in the preceding month.<sup>9</sup> The frequency of realized price changes in the

<sup>6</sup>See Sauer and Wohlrabe (2020) for extensive documentation of the ifo-BCS. The survey questionnaires are predominantly filled out by senior management such as firm owners, members of the executive board, or department heads (Sauer and Wohlrabe 2019). The ifo Business Climate Index, a widely recognized leading indicator of the German business cycle, is based on the ifo-BCS. More generally, Lehmann (2023) demonstrates high predictive power of aggregated ifo-BCS data for gross domestic product, industrial production, employment, investment, exports, and inflation.

<sup>7</sup>We leave out firms in construction and insurance due to a lack of comparability to the survey questionnaires in manufacturing, services, and retail/wholesale. Data harmonization across sectors follows Link (2020). In April and May 2020, the sample comprises on average 5,485 firms per month (1,941 in manufacturing, 1,937 in services, and 1,607 in retail/wholesale). Table A.2 in Appendix A provides more detailed information on the industry composition.

<sup>8</sup>Appendix C presents translations of all survey questions used in this paper.

<sup>9</sup>The ifo-BCS questions on planned and realized price changes are used in several articles. Bachmann et al. (2019) study the relation between uncertainty and price setting, Balleer, Hristov, and Menno (2020) investigate the link between financial constraints and price setting, Link (2019) examines the effect of the 2015 minimum wage introduction on firms' price setting, and Enders, Hünnekes, and Müller (2019) study the effect of monetary policy announcements on firms' planned price changes.

ifo-BCS is on average essentially the same as in administrative micro data underlying the German producer price index (Balleer and Zorn 2019). Planned and realized price changes in the ifo-BCS are informative about aggregate inflation. Figure A.1 in Appendix A documents a relatively high correlation over time of these measures with aggregate inflation rates reported by the Federal Statistical Office, considering the data provide only qualitative survey information on the extensive margin of price adjustment and conceptional differences between aggregate inflation and planned price changes.<sup>10</sup> In general, the correlation is slightly higher for planned than for realized price changes and highest in manufacturing, with a correlation coefficient of 0.84. Figure A.2 in Appendix A documents the corresponding correlation at the level of two- and three-digit industries. Several industries exhibit a correlation above 0.6, especially when products are homogeneous within industry.<sup>11</sup>

In the wake of the COVID-19 pandemic, certain goods and services were temporarily not available or transferable due to government regulations and supply-chain disruptions. As a result, their market prices were either not observed or might not yet have responded to the pandemic shock. The baseline analysis therefore considers planned price changes that are available for goods and services not in trade and that possibly include intended price responses to the pandemic. However, we obtain similar results when we use realized price changes or restrict our sample to businesses not affected by closure.

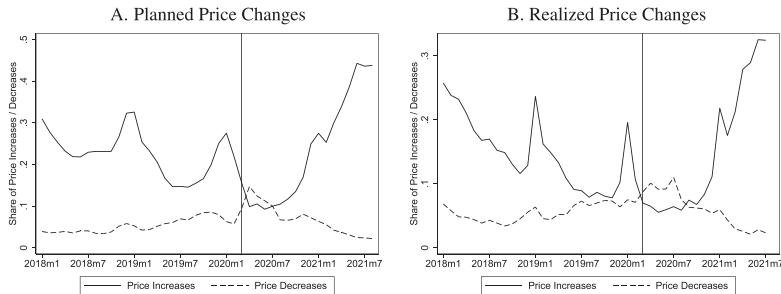
Figure 1 shows the frequency of planned and realized price increases from 2018:M1 to 2021:M8. Price increases display seasonal

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<sup>10</sup>We use the producer price index (PPI) for manufacturing firms, the wholesale price index (WPI) for wholesale, and the retail price index (RPI) for retailers. The German Federal Statistical Office does not provide a monthly producer price index for services. The implications of our results for CPI inflation are unclear. In general, the correspondence between the NACE industry classification system used in the ifo-BCS and the COICOP classification used in the CPI is ambiguous (Addessi, Pulina, and Sallusti 2017; Ganglmair, Kann, and Tsanko 2021). Moreover, the number of firms in the ifo-BCS in industries with direct correspondence to the CPI is small.

<sup>11</sup>Industries with a weak correlation often reflect a high diversity of product, e.g., the computer, electronic, and optical products industry.

**Figure 1. Frequency of Planned and Realized Price Changes over Time**



**Note:** The panels depict the frequency of planned (left) and realized (right) price changes in the ifo-BCS. The sample covers the manufacturing, retail/wholesale, and services industries. The sample period starts in 2018:M1 and runs through 2021:M8 for planned price changes and through 2021:M7 for realized price changes reported in the following month. The vertical line refers to March 2020, i.e., the month when the COVID-19 pandemic reached Germany.

patterns and rise at the turn of the year.<sup>12</sup> Reflecting an earlier-starting decline in economic activity, the frequency of price increases falls throughout 2019, while the frequency of price decreases rises gradually. Planned price decreases then spike in April 2020, after the COVID-19 pandemic hit Germany in March 2020. Similarly, realized price decreases also climb and peak shortly after. The timing of abrupt movements is in line with Buchheim, Krolage, and Link (2022), who show that the COVID-19 pandemic hit after most firms in the ifo-BCS filled in the March 2020 survey questionnaires.<sup>13</sup> On June 6, 2020, the German government unexpectedly announced a temporary reduction of the value-added tax (VAT) rate effective July through December 2020. Although the survey questionnaire asks

<sup>12</sup>Nakamura and Steinsson (2008) document similar seasonal patterns in U.S. producer price micro data.

<sup>13</sup>In early March, only a few German counties were strongly affected by COVID-19. Subsequently, infection rates increased exponentially resulting in nationwide school closures on March 13 and a nationwide curfew on March 22. Buchheim, Krolage, and Link (2022) document that firms' business outlook decreased strongest after March 13. Since roughly three out of four survey respondents filled in their survey questionnaire before, April 2020 is the first month in which the majority of survey respondents report reactions to COVID-19.

about prices excluding the VAT, the corresponding survey guideline is hidden in a footnote. It is possible that some firms falsely report price decreases due to the VAT rate cut and price increases when it expires, which we cannot rule out. At the beginning of 2021, price increases skyrocket, way above the typical seasonal pattern, and continue to rise over the course of 2021.<sup>14</sup>

The initial downward price adjustments occur broadly across industries while the ensuing upward price adjustments are relatively more concentrated in a few large industries. We rely on the following decomposition to establish this result:

$$\text{var}(p_{ij}) \equiv \bar{p}(1 - \bar{p}) = \underbrace{\sum_j \frac{N_j}{N} \bar{p}_j (1 - \bar{p}_j)}_{\text{within}} + \underbrace{\sum_j \frac{N_j}{N} (\bar{p}_j - \bar{p})^2}_{\text{between}}, \quad (1)$$

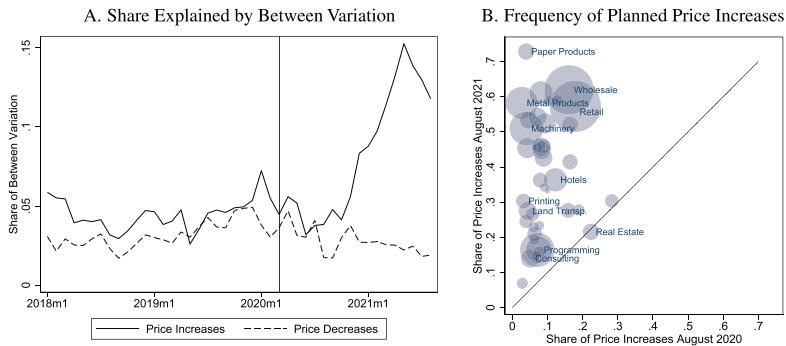
where  $p_{ij}$  is a binary indicator for price adjustment by firm  $i$  in industry  $j$ ,  $N_j$  denotes the number of firms in sector  $j$ ,  $N$  is the total number of firms,  $\bar{p}_j$  is the industry mean of  $p_{ij}$ , and  $\bar{p}$  its unconditional mean. The notation suppresses a time subscript for convenience. The second equality follows because  $p_{ij}$  is the realization of a Bernoulli random variable. The decomposition is an application of the law of total variance. We apply it separately to price increases and price decreases for each month in the sample.

Equation (1) is useful because it allows to relate time variation in the frequency of price adjustment (the cross-sectional mean of  $p_{ij}$ ) to shifts in the cross-sectional distribution (the cross-sectional variance of  $p_{ij}$ ) arising from variation within and between industries. The first term is a weighted average of dispersion in price adjustment within industries and captures the degree of firm-level heterogeneity within industries. The second term is a weighted variance of price adjustment frequencies across industries and captures variation between industries. The between-variance moves if the change in price adjustment frequencies is proportional or heterogeneous across sectors. Changes in larger sectors enter with larger weight.

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<sup>14</sup>In addition to seasonality and the VAT cut expiration, there were other one-off factors that possibly affected producer prices in January 2021. First, the German minimum wage increased in January 2021 from 9.35 euros to 9.50 euros and further to 9.60 in July 2021. Second, a consumer tax on carbon emissions was introduced.

**Figure 2. Between-Industry Variation in Price Adjustment**



**Note:** The left panel plots the share of variance explained by between-industry variation in planned price increases and decreases over the sample period, based on two-digit NACE industries and at least five observations per sector. The vertical line depicts 2020:M3. The right panel compares the average frequency of planned price increases across two-digit industries in 2020:M8 and 2021:M8. The size of each bubble represents the relative number of firms in each sector. The black line is the 45-degree line.

The left panel of Figure 2 plots the share of variance explained by between-industry variation over the sample period, based on two-digit NACE industries and at least five observations per sector. Between-industry variation accounts for about 5 percent of the variation in price increases and for a little less than 5 percent in price decreases through 2020:M3. There are no marked changes around the onset of the pandemic. Within-industry and between-industry variation both contribute proportionately to the changes in the frequency of price adjustment observed in Figure 1, while within-industry differences explain the bulk of it. Between-industry variation becomes disproportionately important during the sudden surge in inflation. Its relative share in the frequency of price increases triples, up to 15 percent.

To illustrate this result, the right panel of Figure 2 compares the frequency of planned price increases across two-digit NACE industries in 2020:M8 and 2021:M8. The size of each bubble represents the relative number of firms in each sector. The figure shows an increase in between-industry variation between 2020:M8 and 2021:M8. While the frequency of price increases is higher in almost all industries in

August 2021 compared to August 2020, the increase in the frequency of price increases is not uniform across industries and becomes more dispersed. For some industries, the frequency of price increases remains the same (those close to or on the 45-degree line). For other, relatively large industries the frequency of price increases rises particularly strongly: retail, wholesale, paper products, metal products, and electrical equipment industries.

These findings do not change if we restrict the sample to at least 20 observations per two-digit industry or use four-digit industries, in which case the relative shares are about 10 percent each prior to the pandemic and jump to around 25 percent during the sudden surge in inflation in the case of price increases. The results remain essentially the same if we restrict the sample to a balanced panel. We also observe similar patterns within manufacturing and retail, but not in services. This finding suggests that variation between services on the one hand, and manufacturing and retail on the other also accounts for rising between-variation. Lastly, these results also carry over to realized price changes.

Taken together, the initial downward price adjustments underlying the early decline in inflation occur broadly across industries. This finding is arguably more consistent with relatively high importance of low aggregate demand (e.g., due to low sentiment or high uncertainty), for negative supply shocks would result in more heterogeneous effects across industries. Section 3 further explores the determinants of rising firm-level heterogeneity as well as the role of industry-specific health risks in this episode. During the sudden surge, price increases become relatively more concentrated in some, relatively large sectors. This finding suggests an increasing relative importance of supply shortages. Section 4 further investigates the role of skilled labor shortages, energy costs, (intermediate) goods supply shortages, and oil exposure during this period and finds goods supply shortages across sectors to be important. Overall, however, the share of price adjustments explained by variation across industries remains below a third.

### **3. The Early Decline in Inflation**

We focus on April and May 2020 to study price adjustment behavior underlying the early decline in inflation for three reasons: First, at

the beginning of the pandemic we can unambiguously tell whether a price is higher or lower relative to the pre-pandemic period. That is no longer possible as the pandemic evolves, as we do not observe the intensive pricing margin. Second, the decline in inflation is most pronounced in these months. Third, falsely reported price decreases due to the VAT rate cut announced in June possibly raise the frequency of price decreases across all firms and blur the analysis. However, in light of Figure 1, we expect this effect to be small, if anything, and uniform across firms.

We first infer the relative importance of demand and supply from firms' price adjustments behavior, relying on variation within industries. Thus, the analysis relates the observed rising firm-level heterogeneity during the early decline in inflation to the differential impact of the pandemic across firms. We then address health risks as a prominent narrative behind sector-level heterogeneity at the onset of the pandemic.

### 3.1 Price Adjustment Behavior

Since April 2020, the ifo-BCS asks firms to assess the impact of the COVID-19 pandemic on their business situation on a seven-point scale ranging from  $-3$  ("negative") to  $+3$  ("positive"). We refer to these *COVID-19 impact* categories as "strongly negative" ( $-3$ ), "negative" ( $-2$ ), "weakly negative" ( $-1$ ), and "no impact" ( $0$ ), with analogous labels for the positive categories.

Section B.1 in Appendix B provides extensive descriptive statistics on *COVID-19 impact*. We summarize the main findings. First, there is substantial firm-level heterogeneity in *COVID-19 impact* mirroring the large within-industry variation in price adjustments of Section 2. Second, more adverse *COVID-19 impact* is associated with worse business conditions, pessimistic business expectations, lower capacity utilization, and stronger expected revenue losses. We also find large heterogeneity in firms' price-setting behavior during the early decline in inflation that correlates with *COVID-19 impact*. As documented in Section B.2 in Appendix B, positively affected firms tend to increase their prices, while negatively affected firms tend to decrease their prices in all sectors, in particular in retail/wholesale. In industries in which the majority of firms

report low orders, negatively affected firms decrease prices more and increase prices less.

We now formally explore differences in price adjustments across *COVID-19 impact* categories during the early decline in inflation in April and May 2020 while controlling for other determinants of price-setting behavior. Our baseline analysis focuses on planned price changes. We obtain similar results when we use realized price changes or when we restrict our sample to open businesses, i.e., those not affected by closure due to lockdowns.<sup>15</sup>

First, we estimate the following regression, separately for each month-year  $t$  between 2018:M1 and 2020:M5:

$$Y_{i,t} = \delta_{-3}\mathbb{1}(Covid_{i,04/20} = -3) + \delta_{-2}\mathbb{1}(Covid_{i,04/20} = -2) \\ + \delta_{\{2;3\}}\mathbb{1}(Covid_{i,04/20} = 2 \vee 3) + X'_{i,t-3}\beta + \gamma_s + u_{i,t}. \quad (2)$$

Here,  $Y_{i,t}$  refers to an indicator for planned price increases or decreases over the following three months for firm  $i$ . The indicator variables group firms according to their *COVID-19 impact* in April 2020 as being strongly negatively affected ( $Covid_{i,04/20} = -3$ ), negatively affected ( $Covid_{i,04/20} = -2$ ), or positively affected ( $Covid_{i,04/20} = 2 \vee 3$ ), while firms with weak or no *COVID-19 impact* serve as the control group.<sup>16</sup>

In addition, we include two-digit NACE industry fixed effects ( $\gamma_s$ ), and separate indicators for positive and negative responses to the questions about business situation, business expectations, and orders, each lagged by three months and collected in  $X_{i,t-3}$ , to control for past economic activity of firms.

Figure 3 shows the time series of the frequency of planned price increases and decreases for each *COVID-19 impact* category, net of controls. In every month, the difference between each line relative to the group of firms with weak or no *COVID-19 impact* corresponds to the estimated coefficient  $\delta_i$ , with  $i = -3, -2, \{2; 3\}$ , from Equation (2). The frequency-weighted mean of all lines in a given month equals the month's sample mean.<sup>17</sup>

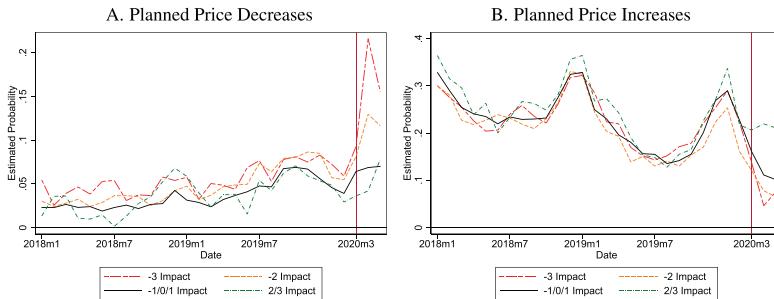
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<sup>15</sup>See Figure A.3 and Table A.4 as well as Table A.5 in Appendix A.

<sup>16</sup>We group the positive *COVID-19 impact* categories because of their low number of observations.

<sup>17</sup>See Yagan (2015) for a similar approach in a different context.

**Figure 3. Planned Price Adjustment Before and During the COVID-19 Pandemic**



**Note:** This figure shows the time series of the frequency of planned price decreases (left) and price increases (right) for each grouped *COVID-19 impact* category as of 2020:M4, net of controls. Firms are grouped according to their *COVID-19 impact* in April 2020. In every month, the difference between each line relative to firms with weak or no impact corresponds to the estimated coefficient,  $\delta_i$ ,  $i = -3, -2, \{2, 3\}$  from Equation (2). The frequency-weighted average of all lines in a given month equals the month's sample average. The vertical red line refers to March 2020, i.e., the month when the COVID-19 pandemic reached Germany. Sample: 2018:M1–2020:M5.

Planned price changes display similar patterns across *COVID-19 impact* categories before the pandemic. The left panel of Figure 3 illustrates that the frequency of planned price decreases displays essentially identical dynamics across impact categories prior to 2020:M3, indicated by the first vertical red line, when measures to prevent the spread of COVID-19 were installed (see footnote 13). Likewise, the right panel shows that the frequency of planned price increases displays similar dynamics across impact categories prior to 2020:M3. This suggests that these similar trends would have continued in the absence of COVID-19.

However, we observe that price-setting behavior of firms in different *COVID-19 impact* categories is highly heterogeneous after 2020:M3. The frequency of planned price decreases skyrockets for strongly negatively affected firms, rapidly rises for firms with negative impact, and remains at similar levels for positively affected firms. There is no comparable spike in the frequency of planned price increases that would suggest upward price pressure at the beginning of the pandemic. The frequency of planned price increases remains at

similar levels for firms with positive impact and falls for those with (strongly) negative impact. Overall, this suggests a strongly disinflationary effect of *COVID-19 impact* and large differences across firms within industries.

Next, we exploit the panel dimension of the ifo-BCS and the timing of events to account for level differences, seasonality, and business cycle movements observable in Figure 3, i.e., slight upward and downward trends in planned price decreases and increases, respectively, consistent with the cooling of the German economy during this period. We estimate the following panel regression on the sample 2018:M1 to 2020:M5:

$$\begin{aligned} Y_{i,t} = & \delta_{-3} \mathbb{1}(Covid_{i,t} = -3) + \delta_{-2} \mathbb{1}(Covid_{i,t} = -2) \\ & + \delta_{\{2;3\}} \mathbb{1}(Covid_{i,t} = 2 \vee 3) + X'_{i,t-3} \beta + \alpha_i + \gamma_{t,s} + u_{i,t}. \end{aligned} \quad (3)$$

Month-year fixed effects ( $\gamma_{t,s}$ ) at the level of two-digit NACE industries flexibly control for industry-specific trends—for example, due to differential reliance on oil in conjunction with the sharp decline in oil prices. They also control for heterogeneous effects during the COVID-19 pandemic across sectors. As before, we therefore rely on within-industry variation in pricing decisions due to *COVID-19 impact*. Relative to Equation (2), we set the grouped *COVID-19 impact* categories to zero for all observations prior to 2020:M4. Firm fixed effects absorb time-invariant characteristics in price-setting behavior.

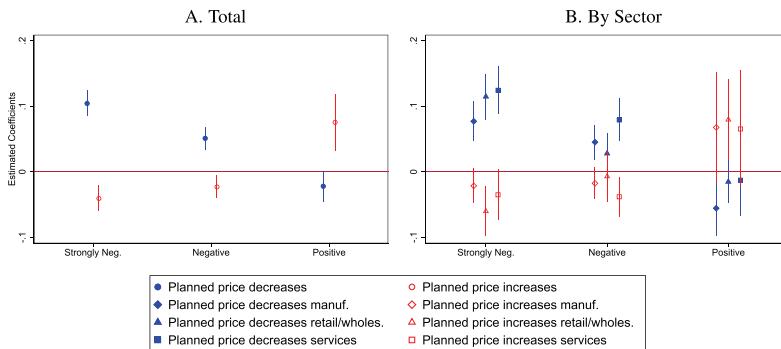
Figure 4 presents estimation results for planned price decreases (blue; filled) and planned price increases (red; hollow). Panel A contains estimates based on a sample pooling firms in all industries, while panel B presents regression results when estimating Equation (3) separately for firms in manufacturing, retail/wholesale, and services.<sup>18</sup>

On the one hand, firms reporting a negative impact of COVID-19 tend to lower prices. In the pooled sample of panel A, the probability of planned price decreases spikes by 10 percentage points for firms strongly negatively affected, relative to the base category

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<sup>18</sup>Panel A of Figure 4 refers to columns 3 and 6 of Table A.3 in Appendix A. Columns 1 and 4 of that table contain, for completeness, estimation results when only the *COVID-19 impact* category indicators are included in the regression.

**Figure 4. Effects of *COVID-19 Impact* on Planned Price Adjustment**



**Note:** This figure reports estimates from linear regressions of indicators for planned price decreases/increases on indicators for *COVID-19 impact* categories in the pooled sample (left) and separately by sector (right), based on Equation (3). *COVID-19 impact* measures the impact of COVID-19 on the current business situation on a seven-point scale from  $-3$  (“negative”) to  $+3$  (“positive”) in the ifo-BCS, which we group and label “Strongly Negative” ( $-3$ ), “Negative” ( $-2$ ), and “Positive” ( $+2$  and  $+3$ ), and the base category “Weak/No Impact” ( $-1$ ,  $0$ , or  $+1$ ). Control variables include separate indicators for positive and negative responses to the questions about business situation, business expectations, and orders, all lagged by three months. In addition, we control for firm fixed effects and month-year fixed effects at the levels of two-digit NACE industries. Appendix C provides translations of all corresponding survey questions. Ninety-five percent confidence bounds are based on standard errors clustered at the firm level. Sample: 2018:M1–2020:M5. Columns 3 and 6 of Table A.3 in Appendix A present the corresponding numerical estimates.

of weak or no *COVID-19 impact*, net of controls. For negatively affected firms, the probability of planned price decreases rises by about 5 percentage points. By contrast, positively affected firms experience a decline in the chance of planned price decreases by about 2 percentage points. All estimates are statistically significant and economically very large compared to the unconditional two-digit sectoral frequency of planned price decreases of 3.7 percent and within-sector standard deviation equal to 3.4 percentage points in the period 2018:M1–2019:M12.

On the other hand, negative *COVID-19 impact* is associated with less frequent price increases. Strongly negatively affected firms display an approximately 4 percentage point lower chance of planned

price increases. By contrast, firms that report a positive impact on their business situation show an 8 percentage point rise in the probability of planned price increases, relative to the unconditional two-digit sectoral frequency of 21.2 percent and within-sector standard deviation equal 9.2 percentage points in 2018:M1–2019:M12.

Columns 2 and 5 of Table A.3 in Appendix A display results with month-year fixed effects instead of time-by-industry fixed effects (level differences across industries are absorbed by firm effects). The coefficients are very similar compared to our main specification in Figure 4. This result suggests that large firm-level heterogeneity within industry plays an important role for price-setting behavior during the early decline in inflation. This reflects the large within-industry variation in *COVID-19 impact* described in Section 2.

Panel B of Figure 4 shows that (strongly) negative *COVID-19 impact* is associated with a higher probability of planned price decreases across all sectors. The point estimate for the effect of positive *COVID-19 impact* on the chance of planned price increases is similar across sectors but less precisely estimated if we do not pool observations. A statistically significant decline in the probability of planned price increases for firms reporting a strongly negative impact is only observable in the retail/wholesale sector, while the drop in the probability of planned price decreases for positively affected firms is significant only in manufacturing. The upshot is that the main pattern of a higher chance of planned price decreases in (strongly) negatively affected firms, which represent more than half of all firms, is robust and not specific to any of the broad sectors we consider.

While the large majority of firms generally does not plan to change their prices (compare panel C of Table B.1 in Appendix B), prices become more flexible across all *COVID-19 impact* categories. Column 9 of Table A.3 in Appendix A shows that in firms with strongly negative impact, the probability of planned price changes increases by about 6 percentage points, reflecting the increased likelihood of planned price decreases. The same is true for firms negatively affected by COVID-19, which increase the chance of planned price changes by about 3 percentage points. The probability of planned price changes for firms with positive impact rises by about 5 percentage points, reflecting an increase in the probability of planned price increases. Again, these estimates are economically sizable compared

to the unconditional two-digit sectoral frequency of planned price change of 24.9 percent and within-sector standard deviation equal to 8.9 percentage points in the period 2018:M1–2019:M12.

These results speak to the relative importance of supply and demand shortages at the beginning of the pandemic. The result that negatively affected firms have a higher probability to decrease prices suggests that demand shortages dominate. In a basic demand–supply framework, a reduction in the supply of goods and services leads to increasing prices, holding demand constant. Conversely, given production, demand shortages lead to decreasing prices.

These results remain robust in five alternative specifications presented in Table A.6 in Appendix A. First, we weight the regressions by firm size to account for the relative importance of a firm in aggregate price indices.<sup>19</sup> Second, we control for credit constraints. Financial frictions interact with price-setting behavior (Balleer, Hristov, and Menno 2020; Gilchrist et al. 2017; Kim 2020) and possibly also determine *COVID-19 impact* (Alekseev et al. 2023; Balduzzi et al. 2020). To measure credit constraints, we rely on a quarterly (at the end of each quarter) question in the ifo-BCS that asks whether firms negotiated for loans with banks over the past three months and, if so, the terms offered. We define firms as credit constrained if their most recent response was “restrictive” (in 2020:M4 and 2020:M5 we use the 2020:M3 value, for instance) and add this indicator as a control. Financial constraints significantly reduce the frequency of price increases, similar in size to *COVID-19 impact*. The estimated effects of *COVID-19 impact* remain virtually unchanged in this case.

Third, we include industry-by-time fixed effects at the four-digit instead of the two-digit industry level, which allows for differential effects within broader sectors but also reduces the number of observations slightly due to some cells being occupied by a single observation. Fourth, we restrict the sample to complete price spells and add indicator variables to control for Taylor pricing, i.e., price changes that occur in fixed time intervals (e.g., every six months;

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<sup>19</sup>We construct firm weights following the procedure used by the ifo Institute in calculating the ifo Business Climate Index (see Sauer and Wohlrabe 2020 for details): The ifo-BCS micro data contain weights that are based on the number of employees in manufacturing and based on revenues in retail, wholesale, and services. The weights are scaled such that in a given industry their sum equals that industry’s share in gross value-added.

see Bachmann et al. 2019 and Lein 2010). Fifth, respondents may also consider realized price changes in answering the survey question on *COVID-19 impact*. Consequently, *COVID-19 impact* would be lower if prices decreased for a given change in output. This concern is partly alleviated by using planned price changes instead of realized price changes. Here, we estimate Equation (3) on a subsample of firms which did not change prices in the current month. In all of these alternative specifications, the main results remain robust.

### 3.2 Health Risks and Planned Price Adjustments

In this section, we investigate the role of health risks for price adjustments during the early decline in inflation. Health risks associated with physical contacts are a key characteristic of the COVID-19 pandemic. Adverse *COVID-19 impact* is associated with larger health risks (see Section B.1 of Appendix B). For policy, it is critical to differentiate between health risks and economic forces. If policymakers seek to contain the pandemic at minimal economic cost, stimulus policy to stabilize demand shortages related to health risks would backfire, for instance.<sup>20</sup>

Yet, health risks vary mostly across sectors, and Section 2 shows that between-industry variation does not play a dominant role in price adjustments. Indeed, variation in health risks across sectors is only weakly positively related to the frequency of price decreases and very weakly negatively related to the frequency of price increases, as Section B.1 of Appendix B documents. We therefore expect the role of health risks for price changes during the early decline in inflation to be limited.

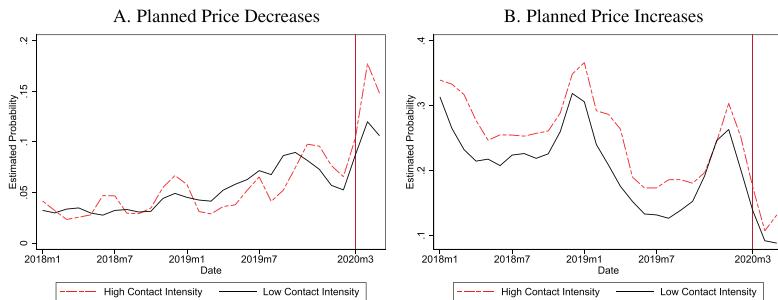
To explore this more formally, we split the sample by health risk exposure at the sectoral level. We use O\*NET survey data to measure contact intensity to co-workers and customers at work at the five-digit industry level.<sup>21</sup> Possible answer categories for the relevant

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<sup>20</sup>Fetzer (2022), for example, shows that a subsidy for food and non-alcoholic drinks in restaurants in the United Kingdom had a causal effect on higher COVID-19 infection rates.

<sup>21</sup>We thank Martin Popp for constructing this data by weighting the O\*NET survey information on physical proximity with occupational employment per sector using the Integrated Employment Biographies (IEB) of the Institute for Employment Research (IAB) in Germany. More details about the O\*NET data are available here: <https://www.onetonline.org/find/descriptor/result/4.C.2.a.3>.

**Figure 5. Effects of Health Risk Exposure on Planned Price Adjustment**



**Note:** The figure shows the time series of the frequency of planned price decreases (left) and planned price increases (right) by health risk exposure, net of controls. “High health risk exposure” refers to the group of firms in industries with above-median O\*NET contact intensity and below-median capacity to work from home by Alipour, Falck, and Schüller (2021). The remaining firms are classified as “low health risk exposure.” The vertical red line refers to March 2020, i.e., the month when the COVID-19 pandemic reached Germany. See notes to Figure 3 for details on the construction of these figures. Sample: 2018:M1–2020:M5.

question range from 0 (“I don’t work near other people (beyond 100 ft.)”) to 100 (“Very close (near touching)”). We combine this measure with the share of workers in each two-digit industry able to work from home (WfH) provided by Alipour, Falck, and Schüller (2021) and define “high health risk exposure” by above-median contact intensity and below-median WfH capacity.<sup>22</sup> The remaining observations are grouped as “low health risk exposure.”

First, we re-estimate Equation (2) replacing *COVID-19 impact* with this indicator for high health risk exposure. Figure 5 shows the observed trends in the probability of planned price decreases and planned price increases of high health risk exposure sectors parallel those of low health risk exposure sectors. In panel B, the probability of planned price increases is in general higher for high health risk exposure sectors. During the COVID-19 pandemic, the probability

<sup>22</sup>Results are similar if we only use above-median O\*NET contact intensity to define high health risk exposure. Table A.2 in Appendix A provides summary statistics for these COVID-19 infection risk proxy variables by two-digit industry.

of planned price decreases rises and the probability of planned price increases drops in both groups, but relatively stronger so in high health risk exposure sectors.

Next, we quantify the differential effect of high risk exposure during the COVID-19 pandemic in a difference-in-differences regression:

$$\begin{aligned} Y_{i,t} = & \delta_1 \mathbb{1}(HighHealthRisk_i = 1) + \delta_2 \mathbb{1}(CrisisPeriod = 1) \\ & + \delta_3 \mathbb{1}(HighHealthRisk_i = 1) \times \mathbb{1}(CrisisPeriod = 1) \\ & + X'_{i,t-3}\beta + u_{i,t}. \end{aligned} \quad (4)$$

Again,  $Y_{i,t}$  denotes an indicator for a planned price decrease or a planned price increase of firm  $i$  at time  $t$ , controlling for past economic activity ( $X_{i,t-3}$ ). The coefficient  $\delta_1$  captures any level differences in the probability to change prices between high and low health risk exposure before the COVID-19 pandemic. The coefficient  $\delta_2$  measures a level effect on the probability to change prices of low health risk exposure firms during the COVID-19 pandemic after 2020:M3. The coefficient  $\delta_3$  describes the differential effect on high health risk exposure firms.

Table 1 presents results. Column 1 shows that high health risk exposure firms are about 5 percentage points more likely to decrease their price during the COVID-19 pandemic relative to low health risk exposure firms. The probability of a planned price decrease remains significantly elevated by about 6 percentage points in low health risk exposure firms, consistent with the notion of firm-level heterogeneity and additional demand forces affecting planned price-setting behavior during the COVID-19 pandemic. Column 3 shows that the probability of planned price increases drops during the COVID-19 pandemic and is not statistically different across low and high health risk exposure.<sup>23</sup>

As alternatives to the health risk exposure measure constructed from the O\*NET contact intensity index and the WfH capacity

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<sup>23</sup>We also investigated spillover effects between low and high health risk firms through the input-output network. To do so, we added an interaction term of health risks in two-digit industries upstream or downstream, weighted by their input or output shares, and a crisis period indicator, without any effect on the reported estimates.

**Table 1. Health Risks Effects of the COVID-19 Pandemic on Planned Price Adjustment**

		Planned Price Decrease	Planned Price Increase
		(1)	(2)
		(3)	(4)
Crisis		0.057*** (0.0073) -0.000067 (0.0079)	0.069*** (0.012)
High Health Risk			-0.091*** (0.011) 0.043* (0.025)
Contact Intensive (Eichenbaum et al. 2020)			0.095*** (0.012)
High Health Risk × Crisis		0.050*** (0.015)	-0.014 (0.021)
Contact Intensive (Eichenbaum et al. 2020) × Crisis		0.011 (0.027)	0.011 (0.016)
Observations		121,111	121,111
Industry FE	No	No	No
Controls	Yes	Yes	Yes

**Note:** This table reports estimates from difference-in-differences regressions based on Equation (4). Firms are classified into high and low health risk groups based on three different measures: columns 1 and 3 group firms to “high health risk exposure” if they operate in industries with above-median contact intensity as described in footnote 21 and below-median industry-specific capacity to work from home by Alipour, Falck, and Schüller (2021). In columns 2 and 4, firms are sorted according to the heuristic classification by Eichenbaum et al. (2020) to “high contact goods and services.” Control variables include separate indicators for positive and negative responses to the questions about business situation, business expectations, and orders, all lagged by three months. Appendix C provides translations of all corresponding survey questions. Standard errors in parentheses are clustered at the firm level. Sample: 2018:M1–2020:M5. \* $p < 0.10$ , \*\* $p < 0.05$ , \*\*\* $p < 0.01$ .

index, we also consider the heuristic classification of “high contact goods and services” by Eichenbaum et al. (2020). Columns 2 and 4 report estimates using this alternative measure and show that the probability of a planned price decrease increases during the COVID-19 pandemic. However, the effect on high health risk exposure firms is not statistically different from those of low health risk exposure firms in the case of price decreases. These firms are significantly more likely to raise their prices during the early decline in inflation, though.

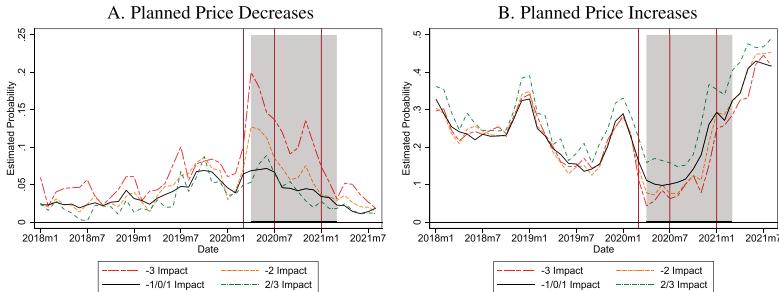
In sum, our results suggest that exposure to health risks plays a significant role for price adjustment between sectors. However, a substantial part of the decline in price adjustments cannot be associated with health risks.

#### 4. The Sudden Surge in Inflation

We now study the sudden surge in inflation in 2021. First, are those firms that were adversely affected at the beginning of the pandemic and that decreased their prices more likely to raise their prices in 2021? Second, does the relative importance of supply and demand shift over time? To this end, we study firms’ subjective perceptions about the adverse effects of the pandemic given in the survey. Third, the variance decomposition in Section 2 shows that, unlike the early decline in inflation, this episode is associated with an increase in the relative importance of variation across industries up to a third. What explains this increase? We study industry variation in intermediate input supply shortages, labor supply shortages, and exposure to oil and energy prices.

##### 4.1 Price Adjustment Behavior

Figure 6 shows how *COVID-19 impact* affects price-setting behavior through 2021:M8. Here, we re-estimate Equation (3) replacing current *COVID-19 impact* with its average between 2020:M4 and 2021:M3. We use the average of *COVID-19 impact* to fix the composition of firms and study whether these firms are more likely to raise prices during the sudden surge. Fixing the composition does

**Figure 6. Planned Price Adjustment until August 2021**

**Note:** This figure shows the time series of the frequency of planned price decreases (left) and price increases (right) for each grouped COVID-19 impact category net of controls. Firms are grouped according to their average value of *COVID-19 impact* between April 2020 and March 2021, rounded to the next integer. In every month, the difference between each line relative to firms with weak or no impact corresponds to the estimated coefficient  $\delta_i$ ,  $i = -3, -2, \{2, 3\}$  from Equation (2). The frequency-weighted average of all lines in a given month equals the month's sample average. The vertical red lines refer to March 2020, i.e., the month when the COVID-19 pandemic reached Germany, and July 2020 and January 2021, when the value-added tax was temporarily decreased and reverted to the original level, respectively. Sample period: 2018:M1–2021:M8.

not affect the results, as *COVID-19 impact* is very persistent over time.<sup>24</sup>

At the onset of the crisis, these effects compare to those we estimate in the previous section shown in Figure 4. Negatively affected firms plan to decrease their prices more often throughout the pandemic. The effect on the frequency of planned price decreases spikes at the onset of the pandemic, then declines and rises again towards the end of 2020 when the second wave of the pandemic hits Germany. The frequency to decrease prices drops towards the end of the sample.

The surge in price increases is not primarily driven by firms adversely affected at the beginning of the COVID-19 pandemic that

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<sup>24</sup>Figure A.4 in Appendix A shows that the share of firms within each *COVID-19 impact* category is persistent over time. Relative to Table B.1 in Appendix B, the average relationship between *COVID-19 impact* and business conditions, business expectations, capacity utilization, expected revenue changes, and price-setting behavior in the full sample is essentially unchanged.

increase their prices more often in 2021. Even though the estimated probability to decrease prices converges across *COVID-19 impact* groups, negatively affected firms still decrease prices more often than positively affected firms. At the beginning of the pandemic, the frequency of planned price increases falls across all *COVID-19 impact* categories bar positively affected firms, bottoms out in 2020:M7, and starts to strongly climb in 2020:M9 across firms to levels well above those before the pandemic. Still, positively affected firms continue to be more likely to revise prices upwards than weakly and negatively affected firms.<sup>25</sup> A similar pattern emerges when we directly condition on pricing decisions early in the pandemic independent from *COVID-19 impact*. Only a third of the firms that decreased their prices in April 2020 increase their prices in June, July, or August 2021. The corresponding frequency of those firms that increased their prices in April 2020 is twice as high.<sup>26</sup>

One caveat of our analysis is that we do not observe the intensive margin of price adjustment. It is possible that adversely affected firms do not increase prices more often, but when they do, they increase prices more substantially. Yet, a substantial share of more than 60 percent of adversely affected firms chooses no price increases at all.

The VAT rate cut in 2020:M6 does not appear to impede the analysis. There are no abrupt changes in the differential effects across *COVID-19 impact* categories, the variation which the estimation strategy we pursue relies upon. To the extent that some firms falsely report price changes, these will be most likely absorbed by the time fixed effect.

#### 4.2 Firms' Perceptions

In addition to differences in pricing across *COVID-19 impact*, Figure 6 shows that price increases become more frequent overall, speaking to the increasing relative importance of supply. We collect additional direct descriptive evidence for the extended sample which corroborates the relative importance of supply. In June 2020, November 2020, February 2021, and June 2021, the ifo-BCS added

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<sup>25</sup>Figure A.3 in Appendix A documents the estimated effect on realized prices.

<sup>26</sup>See Figure A.5 in Appendix A.

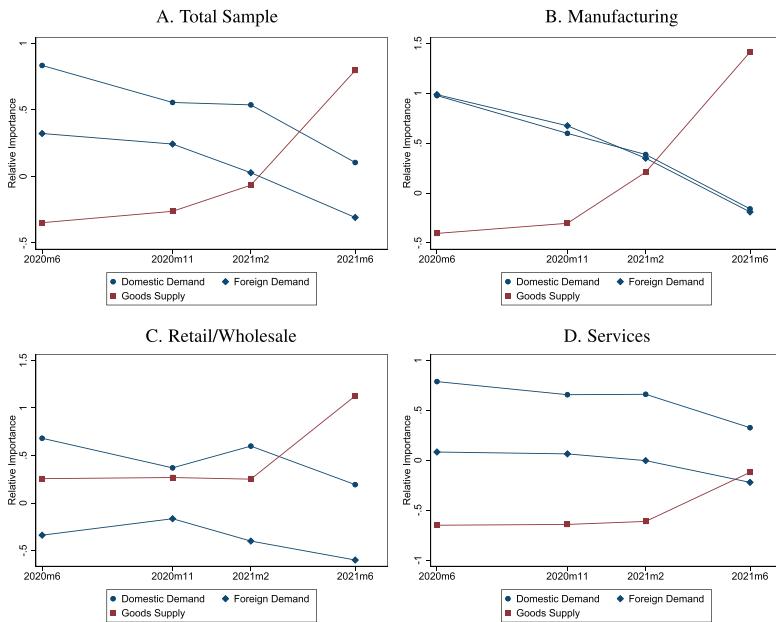
a question asking managers about the subjective reasons for the adverse effects of COVID-19 (SQ6 in Appendix C). Specifically, the question assesses the adverse effects of financing conditions, labor input, supply-chain disruptions (goods supply), government containment regulations, and demand (domestic and foreign, separately) due to the COVID-19 crisis. Possible answer categories range from “no effect” (+1) to “large adverse effect” (+5). To capture their relative importance at the firm level at a given point in time, we compare each subjective reason relative to the firm mean of all those remaining. Figure 7 shows the relative importance of the three predominant subjective reasons for the pooled sample and separately for each sector. Positive values represent relatively important reasons and negative values relatively unimportant reasons. Overall, deficiencies in domestic and foreign demand dominate as the most important determinant for adverse economic effects through the spring of 2021. This independent evidence reinforces the relative importance of demand inferred from price adjustment behavior in the previous section. After that, supply shortages become the most adverse effect. Patterns are qualitatively similar across sectors. Demand shortages, especially in foreign demand, are perceived as more important among manufacturing firms, while goods supply shortages are more important in retail/wholesale and less in services.

Lastly, demand deficiencies at the onset are not related to supply shortages later on in the pandemic. Figure A.6 in Appendix A relates the relative importance of demand and supply, respectively, in June 2020 to June 2021 net of sectoral fixed effects and controls. While the relative importance of supply increased for all industries, there is no apparent shift from relative demand to relative supply within industry.

#### *4.3 Sectoral Outcomes*

Figure 8 relates planned price increases to potential sources of upward pressures on prices across sectors. The left column plots the share of firms with planned price increases in a given sector against the share of firms perceiving (skilled) labor and (intermediate) goods shortages. The right column plots the share of firms with planned price increases against the share of energy costs and oil exposure in total production in a given sector. All panels aggregate at the

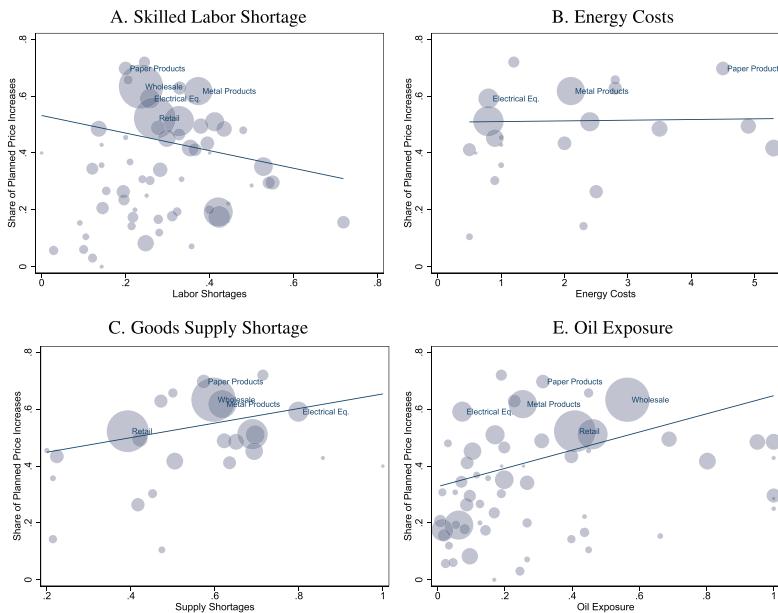
**Figure 7. Subjective Reasons for Adverse Economic Effects of COVID-19**



**Note:** This figure shows the relative subjective importance of domestic and foreign demand as well as goods supply as reasons for the adverse economic effects of COVID-19 on firm business activity. Supplementary questions in the ifo-BCS ask firms to assess the adverse effects due to COVID-19 of financing conditions, demand (domestic and foreign, separately), labor input, supply-chain disruptions, and government containment regulations. Appendix C provides the corresponding translated survey questions. Possible answers categories range from “no effect” (+1) to “large adverse effect” (+5). To capture their relative importance at the firm level at a given point in time, we compare each subjective reason relative to the firm mean of all those remaining, and then average across firms. Thus, positive values reflect relatively more important reasons. Subjective reasons data are available in June 2020, November 2020, February 2021, and June 2021. Panel A covers the total sample; panels B through D cover the manufacturing, retail/wholesale, and services industries, respectively.

two-digit NACE industry level and use data on planned price increases from July 2021. We observe skilled labor supply shortages and oil price exposure for the entire economy, (intermediate) goods supply shortages in manufacturing and retail/wholesale, and energy costs only in manufacturing. The size of each bubble represents the

**Figure 8. Planned Price Increases  
on Sector Level in July 2021**



**Note:** This figure shows the share of planned price increases in relation to goods supply shortage, skilled labor supply shortage, oil price exposure, and energy costs at the two-digit NACE industry level in July 2021. Goods supply shortage is the share of firms in a given sector that reports to be constrained by lack of material/intermediates. Skilled labor supply shortage is the share of firms in a given sector that reports to be constrained by lack of skilled labor. Both measures derive from Q7 in Appendix C. Oil price exposure is the share of oil and oil-related (measured as the input share of cokery and oil products times the share of oil input in that sector) inputs in total production from the 2016 input-output matrix. We winsorize the oil exposure share in four sectors at 1. Energy costs is the total share of energy in gross production value. Both statistics are obtained from the Federal Statistical Office. Goods supply shortages are only available for manufacturing and retail/wholesale sectors. Energy costs are only available for the manufacturing sectors. The linear fit shown is from Table A.7 in Appendix A.

relative number of firms in each sector. We label the five sectors from Section 2 that contribute most to the rise in between-variance.

(Intermediate) Goods supply shortages are positively associated with price increases during the surge in inflation. Table A.7 in Appendix A contains univariate and joint regression results for the share of planned price increases on each of the variables shown. The

negative relation between price increases and labor shortages is statistically insignificant, and labor shortages in sectors that drive the surge in between-variance do not stand out. The share of energy costs in general does not significantly relate to price increases. The sectors that drive the sudden surge in inflation rather tend to have large oil exposure and in particular perceive (intermediate) goods supply shortages. In a multivariate regression on all variables, (intermediate) goods supply shortages emerge as the single significant explanatory variable for planned price increases. A 10 percentage point increase in the share of firms perceiving (intermediate) goods supply shortages is associated with a rise in the share of planned price increases by 4.6 percentage points. These results suggest that supply-chain disruptions in some sectors drive the increase in between-variance. Consistent with this evidence, we find that indicators for retail/wholesale and manufacturing alone can explain 67 percent of the sectoral differences (see column 8 in Table A.7). Hence, prices for goods and services diverge strongly. Rising sectoral heterogeneity in turn accounts for up to a third of the observed price adjustments during the sudden surge in inflation (see Section 2).

## 5. Conclusion

We infer the relative importance of demand and supply during the COVID-19 pandemic by studying price-setting behavior and subjective perceptions in German firm-level survey data. The estimates presented in Figure 4 imply that, at the onset of the pandemic, (strongly) negative *COVID-19 impact* is associated with a 5 (10) percentage point increase in the probability of planned price decreases, relative to weak or no *COVID-19 impact*. Differences in health risks across sectors are important, but do not account for the substantial heterogeneity in price adjustment behavior within industries. Through the lens of a simple demand–supply framework, these results thus suggest an important role for demand shortages, driven by economic forces, at the onset of the COVID-19 pandemic. Otherwise, a reduction in supply would have reversed the observed price-setting behavior, with higher probability of price increases associated with negative *COVID-19 impact*. The fact that survey respondents report demand shortages as the primary reason for the

adverse effects due to COVID-19, both at the onset of the pandemic and as it unfolds, provides additional, more direct evidence in support of this result. Our results provide reduced-form evidence for theoretical channels that highlight the role of demand deficiencies in the pandemic and suggest a role for policy to stabilize aggregate demand while containing the COVID-19 pandemic.

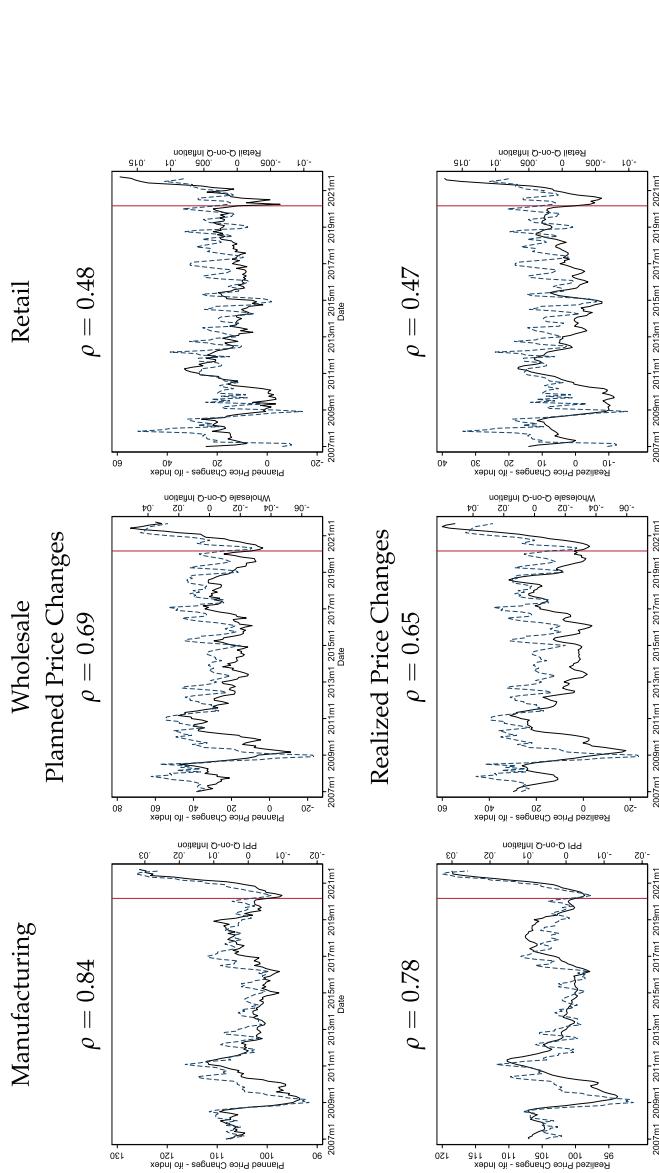
The fact that within-industry variation accounts for the bulk of price adjustments during the early decline in inflation is no contradiction to the body of theoretical and quantitative work that considers the role of sectoral heterogeneity, but highlights the relative importance of firm heterogeneity. The propagation channels stressed by this literature (e.g., complementarities in consumption or input-output networks) possibly also operate within industries. Additional reasons for within-sector heterogeneity—for instance, management skills or other business characteristics such as online representation or service (see Bloom, Fletcher, and Yeh 2021 for direct evidence)—need to be considered as well. This result is important for policy, as it advises caution against targeted industry-specific stimulus to buffer the COVID-19 shock.

Upward price adjustments during the sudden surge in inflation are not due to adversely affected firms that lowered their prices at the beginning of the pandemic. Instead, we find broad-based (intermediate) goods supply shortages across firms as well as some heterogeneity in industry exposure to account for the sudden surge in inflation. A key question for inflation dynamics therefore is the persistence of goods supply shortages. Labor supply shortages, energy prices, and oil exposure are not significantly correlated across sectors once we control for goods supply shortages.

Another potentially important determinant of price adjustment are firms' inflation expectations. Ongoing data collection efforts show that firms' inflation expectations in our sample have substantially increased from below 2 percent in 2020:M12 to over 3.5 percent in 2021:M9 on average (see Figure A.7 in Appendix A). They therefore potentially contribute significantly and substantially to the surge in price increases. At this moment, we are not able to link these expectations to the firm-level pricing decisions in our sample and investigate this channel more closely. We leave this exploration to future work once data linkage becomes possible.

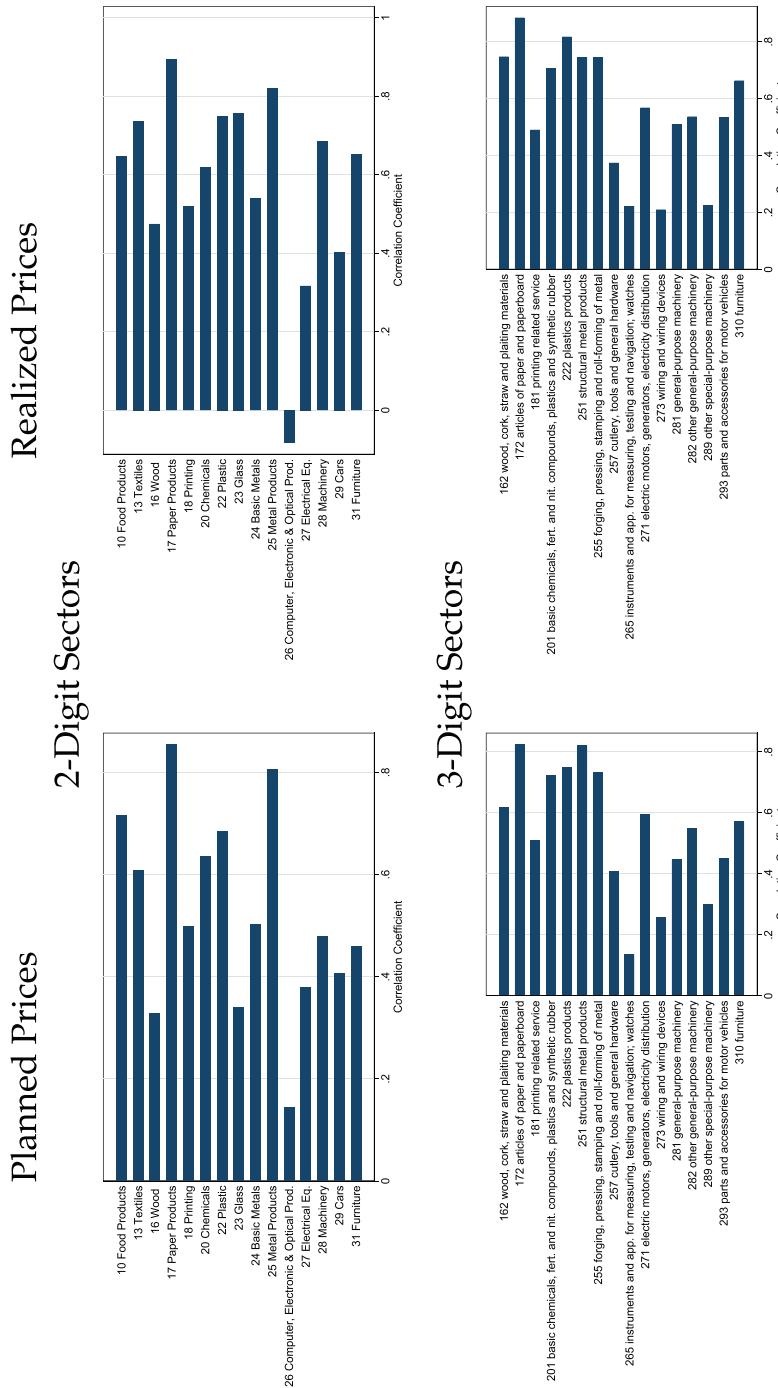
## Appendix A. Supplementary Figures and Tables

**Figure A.1. Correlation of Planned and Realized Price Changes and Aggregate Inflation**



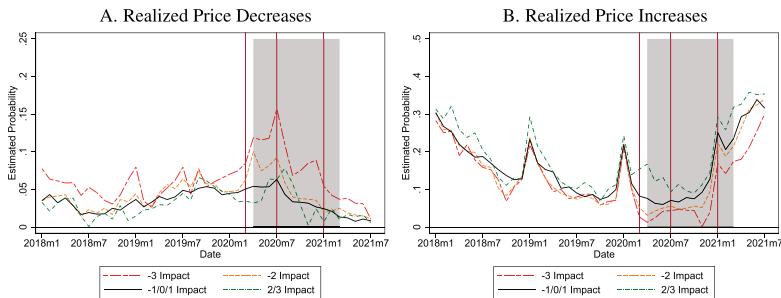
**Note:** The figure plots times series of the monthly realized change in (seasonally adjusted) aggregate price indices (i.e., the producer price index (PPI) for manufacturing, the wholesale price index (WPI) for wholesale, and the retail price index (RPI) for retail) from the German Federal Statistical Office (Destatis; dashed blue line, right axis) relative to three months before against the frequency of price adjustment published by the ifo Institute (solid black line, left axis) based on planned (first row) and realized (second row) price changes from the ifo-BCS. Realized prices for month  $t$  are measured at the end of the preceding month and shown as the moving average of the two preceding months and the current month. The ifo series are seasonally adjusted and aggregated as a weighted mean using ifo firm size weights to aggregate up to NACE two-digit level industries and using gross value-added from industry to aggregate level. We show time series separately for manufacturing, wholesale, and retail (including car sellers) industries. Destatis does not provide a monthly producer price index for services, hence not displayed here. The vertical red line refers to 2020:M3.

Figure A.2. Correlation of Price Changes and Sectoral Inflation for Selected Industries



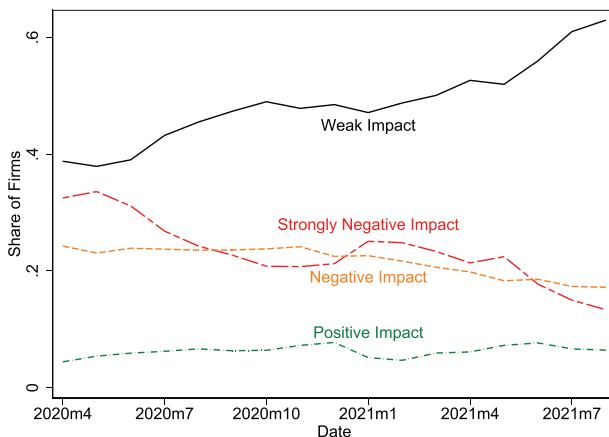
**Note:** The figure shows correlations between the monthly realized change in (seasonally adjusted) producer price indices from the German Federal Statistical Office (Destatis) relative to three months before and the planned (left column) and realized (right column) price changes from the ifo-BCS. Realized prices for month  $t$  are measured at the end of the preceding month and shown as the moving average of the two preceding months and the current month. The ifo series are seasonally adjusted and aggregated to the three-digit and two-digit industry level as a weighted mean using ifo firm size weights. Sectors with more than 30 observations per period only. Sample: 2007:M1–2021:M7.

**Figure A.3. Realized Price Adjustment before and during the COVID-19 Pandemic**



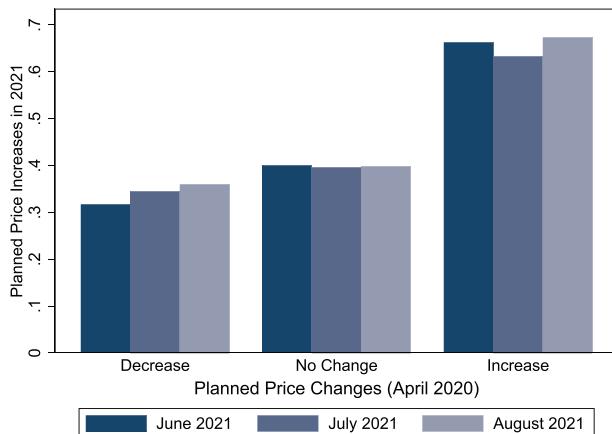
**Note:** This figure shows the time series of the frequency of realized price decreases (left) and price increases (right) for each grouped *COVID-19 impact* category net of controls. Firms are grouped according to their average *COVID-19 impact* between April 2021 and March 2020. In every month, the difference between each line relative to firms with weak or no impact corresponds to the estimated coefficient  $\delta_i$ ,  $i = -3, -2, \{2, 3\}$  from Equation (2). The frequency-weighted average of all lines in a given month equals the month's sample average. The vertical red lines refer to March 2020, i.e., the month when the COVID-19 pandemic reached Germany, and July 2020 and January 2021 when the value-added tax was temporarily decreased and increased back to the original level, respectively. Sample: 2018:M1–2021:M7.

**Figure A.4. COVID-19 Impact over Time**



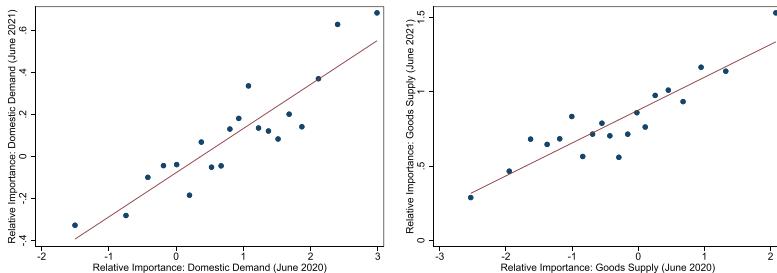
**Note:** This figure plots the shares of firms by *COVID-19 impact* over time. *COVID-19 impact* measures the impact of COVID-19 on the current business situation on a seven-point scale from  $-3$  (“negative”) to  $+3$  (“positive”) in the ifo-BCS, which we group and label “Strongly Negative Impact” ( $-3$ ), “Negative Impact” ( $-2$ ), “Weak/No Impact” ( $-1, 0$ , or  $+1$ ), and “Positive Impact” ( $+2$  and  $+3$ ), respectively. Appendix C provides a translation of the corresponding survey question.

**Figure A.5. Planned Price Increases in 2021  
Grouped by Price Plans in April 2020**



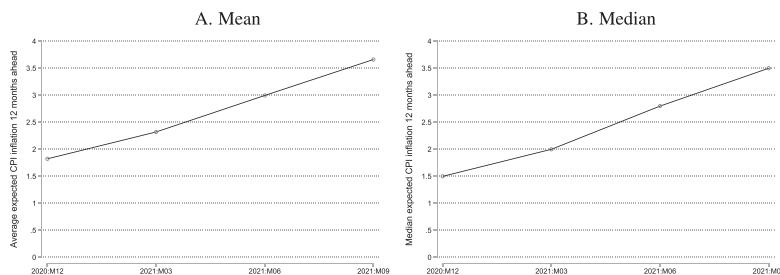
**Note:** This figure shows the frequency of planned price increases in June, July, and August 2021. Firms are grouped according to their planned price changes in April 2020.

**Figure A.6. Relative Importance of  
Demand and Supply over Time**



**Note:** This figure compares the relative subjective importance of domestic demand and goods supply in June 2020 and June 2021 net of sectoral fixed effects and the same controls as in Equation (2). Supplementary questions in the ifo-BCS ask firms to assess the adverse effects due to COVID-19 of financing conditions, demand (domestic and foreign, separately), labor input, supply-chain disruptions, and government containment regulations. Appendix C provides the corresponding translated survey questions. Possible answers categories range from “no effect” (+1) to “large adverse effect” (+5). To capture their relative importance at the firm level at a given point in time, we compare each subjective reason relative to the firm mean of all those remaining, and then average across firms. Thus, positive values reflect relatively more important reasons.

**Figure A.7. Inflation Expectations of Firms  
in the ifo-BCS over Time**



**Note:** This figure plots (A) the sample mean and (B) the median of expected CPI inflation in Germany 12 months ahead. The inflation expectations are elicited on a quarterly basis in a new survey module among the firms in the ifo-BCS, which, however, cannot be linked to firms' pricing decisions in the main survey that we use in this paper, yet.

Table A.1. Distribution of Firms Responding to the ifo-BCS by Industry and Size

Industry	ifo Business Climate Survey			Distribution of German Firms by			
	Small (1)	Medium (2)	Large (3)	Total (4)	Count (5)	Employees (6)	Value- Added (7)
Manufacturing	12.20	14.93	9.45	36.58	9.65	28.56	37.12
Energy, Water, and Waste	0.53	0.21	0.08	0.82	3.77	2.40	5.10
Retail, Wholesale, and Repair of Motor Vehicles	22.20	6.47	1.92	30.59	26.11	22.85	18.87
Transportation and Storage	1.94	1.37	0.72	4.02	4.81	8.21	6.57
Accommodation and Food Services	2.98	1.14	0.09	4.21	10.73	8.77	2.97
Information and Communication	3.38	1.63	0.47	5.48	5.78	5.27	7.69
Real Estate Activities	0.95	0.30	0.06	1.31	7.26	1.99	4.13
Professional, Scientific, and Technical Activities	9.09	2.24	0.44	11.76	22.09	9.61	9.75
Administrative and Support Services	2.94	1.39	0.89	5.22	9.80	12.34	7.80
Total	56.20	29.68	14.12	100.00	100.00	100.00	100.00
Distribution of German Firms by							
Count	96.48	2.79	0.73	100.00			
Employees	36.38	16.88	46.74	100.00			
Gross Value-Added	23.64	15.39	60.97	100.00			

**Note:** This table compares the distribution of firms in the ifo-BCS to the distribution of firms in administrative data by industry and firm size. The ifo-BCS data are based on the 2020:M4 survey wave. The administrative data are based on the 2019 Statistics on Small and Medium-sized Enterprises (“Statistik für kleine und mittlere Unternehmen”) provided by the Federal Statistical Office (EVAS Code 48121). The definitions of size classes are small: 0–49 employees; medium: 50–249 employees; large: 250+ employees.

Table A.2. Proxy Variables for Risk of COVID-19 Infection by Two-Digit Industry

Two-Digit NACE Industry	<i>COVID-19 Impact</i>	Contact Intensity Index	Work-from-Home Capacity	High Contact Intensity	Observations
10 Food Products	-0.66 -2.42 NA	58.92 57.31 55.43	41.83 49.41 54.56	0 0 0	148 55 NA
11 Beverages	-1.77	53.84	57.91	0	70
12 Tobacco	-2.25	56.18	65.42	0	28
13 Textiles	-2.58	56.56	57.8	0	19
14 Wearing Apparel	-1.28	56.25	42.82	0	149
15 Leather	-0.76	56.58	58.59	0	143
16 Wood	-1.86	52.32	63.42	0	131
17 Paper Products	-1.73	54.66	61.24	0	11
18 Printing	-1.05	54.18	60.79	0	209
19 Coke & Petroleum Prod.	0.22	54.1	62.59	0	23
20 Chemicals	-1.31	56.55	48.28	0	274
21 Pharmaceuticals	-1.19	55.22	43.61	0	217
22 Plastic	-1.98	56.18	43.36	0	189
23 Glass	-1.75	56.89	43.33	0	639
24 Basic Metals	-1.48	54.07	64.73	0	224
25 Metal Products	-1.56	55.66	61.29	0	325
26 Computer, Electronic, & Optical Prod.	-1.81	55.97	55.36	0	727
27 Electrical Eq.	-2.35	56.32	55.12	0	125
28 Machinery	-2.37	57.44	57.57	0	8
29 Cars	-2.5	56.38	45.58	0	88
30 Oth. Vehicles	-1.73	54.59	54.29	0	62
31 Furniture	-2	57.26	55.64	0	10
32 Oth. Manuf.	-1	57.06	68.43	0	7
33 Repair of Machinery	-1	56.13	50.21	0	13
35 Electricity	-0.79	54.62	42.31	0	67
37 Sewerage	-0.67	56.98	48.08	0	6
38 Waste					
39 Remediation					

(continued)

Table A.2. (Continued)

Two-Digit NACE Industry	COVID-19 Impact	Contact Intensity Index	Work-from-Home Capacity	High Contact Intensity	Observations
41 Constr. Serv.	NA	53.85	40.68	0	NA
43 Constr. Serv.	-1.23	61.86	42.39	0	22
45 Car Sellers	-2.12	57.67	52.1	0	197
46 Wholesale	-1.2	56.27	64.06	1	1,549
47 Retail	-1.33	63.79	46.84	1	1,468
49 Land Transp.	-1.69	59.86	29.85	0	170
50 Water Transp.	-2.5	62.29	49.46	1	16
51 Air Transp.	NA	68.2	43.04	1	NA
52 Warehousing	-1.79	57.72	42.73	0	216
53 Postal Serv.	-1.48	62.5	38.54	0	25
55 Hotels	-2.97	62.92	42.77	1	317
56 Restaurants	-2.87	69.77	38.98	1	118
58 Publishing	-1.76	53.32	83.62	0	74
59 Movie & TV Production	-2.19	58.68	69.84	0	48
60 Broadcasting	-2.52	53.68	79.77	0	21
61 Telecommunication	-0.3	53.2	73.49	0	23
62 Programming	-1.04	50.45	87.43	0	392
63 Information Serv.	-0.89	52.69	82.17	0	56
64 Financial Serv.	-1.87	51.47	89.43	0	69
65 Insurance	NA	53.01	89.55	0	NA
66 Oth. Fin.	-1.53	51.4	88.21	0	45
68 Real Estate	-1.1	50.57	70.93	0	142
69 Legal Serv.	-0.54	48.12	87.59	0	115
70 Consulting	-1.34	50.03	76.53	0	194
71 Architects	-0.96	50.23	70.69	0	700
72 Sc. Research	-1.08	51.46	70.56	0	110
73 Advertising	-1.91	52.19	78.08	0	108
74 Oth. Prof., Sc., & Techn. Serv.	-1.44	53.57	70.79	0	71

(continued)

Table A.2. (Continued)

Two-Digit NACE Industry	<i>COVID-19 Impact</i>	Contact Intensity Index	Work-from-Home Capacity	High Contact Intensity	Observations
77 Rental & Leasing	-1.85	58.05	59.98	0	55
78 Empl. Act.	-2.26	58.76	44.37	0	136
79 Travel Agencies	-2.84	58.05	55.64	0	116
80 Security & Inv. Act.	-0.81	71.59	42.63	0	32
81 Facility Man.	-1.12	51.97	38.15	0	69
82 Oth. Admin.	-2.12	57.28	71.86	0	136
84 Public Admin.	NA	55.74	69.26	0	NA
85 Education	-2.23	61.12	72.49	1	73
86 Health Serv.	-0.67	81.23	45.77	1	6
87 Resid. Care	NA	77.44	47.59	0	NA
88 Social Work	NA	78.22	52.48	0	NA
90 Arts	-2.4	65.8	63.51	1	20
91 Libraries	NA	60.14	65.94	0	NA
92 Gambling	-2.35	65.91	47.74	0	17
93 Sports	-2.69	66.67	61.61	1	32
94 Employers Assoc./Unions	NA	55.24	69.98	1	NA
95 Repair of Computers	-1.27	55.92	59.55	0	11
96 Oth. Personal Serv.	-2.37	62.52	41.76	0	8

**Note:** This table provides summary statistics of the data set used in this paper at the level of two-digit NACE industries. *COVID-19 impact* measures the sample average impact of COVID-19 on the current business situation which is elicited on a seven-point scale from -3 ("negative") to +3 ("positive") in the ifo-BCS. The "Contact Intensity Index" measures contact intensity to co-workers and customers at work based on O\*NET data at the five-digit industry level on a scale between 0 and 100 (see main text and footnote 21). "Work-from-Home Capacity" indicates the percentage share of workers in each two-digit industry able to work from home provided by Alipour, Falck, and Schüller (2021). "High Contact Intensity" is an indicator that is one if the industry is classified as "high contact goods and services" following a heuristic classification by Eichenbaum et al. (2020). The number of observations refers to the number of firms in the ifo-BCS wave of 2020:M4–2020:M5 and set to "NA" due to data protection issues if the number of observations per industry is smaller than or equal to three.

Table A.3. Effects of the COVID-19 Pandemic on Planned Price Adjustment

	Planned Price Decrease			Planned Price Increase			Planned Price Change		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Strongly Neg.	0.116*** (0.0075)	0.111*** (0.0090)	0.109*** (0.0099)	-0.13*** (0.0056)	-0.034*** (0.0093)	-0.041*** (0.0099)	0.032*** (0.0086)	0.074*** (0.012)	0.064*** (0.013)
Negative	0.087*** (0.0074)	0.050*** (0.0085)	0.051*** (0.0087)	-0.14*** (0.0059)	-0.022** (0.0088)	-0.023*** (0.0089)	-0.057*** (0.0089)	0.028** (0.012)	0.028** (0.012)
Positive	-0.0092 (0.0092)	-0.023** (0.011)	-0.022* (0.012)	0.033 (0.021)	0.078*** (0.021)	0.076*** (0.022)	0.023 (0.021)	0.054** (0.023)	0.054** (0.024)
Observations	145,856	124,068	123,904	145,856	124,068	123,904	145,856	124,068	123,904
Controls	No	Yes	Yes	No	Yes	Yes	No	Yes	Yes
Time FE	No	Yes	No	No	Yes	No	No	Yes	No
Time × Industry FE	No	No	Yes	No	No	Yes	No	No	Yes
Firm FE	No	Yes	Yes	No	Yes	Yes	No	Yes	Yes

**Note:** This table reports estimates from linear regressions of indicators for planned price decreases/increases/changes on indicators for COVID-19 impact categories, based on Equation (3). COVID-19 impact measures the impact of COVID-19 on the current business situation on a seven-point scale from -3 ("negative") to +3 ("positive") in the ifo-BCS, which we group and label "Strongly Negative" (-3), "Negative" (-2), and "Positive" (+2 and +3), and the base category "Weak/No Impact" (-1, 0, or +1). Control variables include separate indicators for positive and negative responses to the questions about business situation, business expectations, and orders, all lagged by three months. Appendix C provides translations of all corresponding survey questions. Industry fixed effects are at the two-digit WZ08 level. Time fixed effects are at the month-year level. Standard errors in parentheses are clustered at the firm level. Sample: 2018:M1–2020:M5. \* $p < 0.10$ , \*\* $p < 0.05$ , \*\*\* $p < 0.01$ .

**Table A.4.** Effects of the COVID-19 Pandemic on Realized Price Adjustment

	Realized Price Decrease			Realized Price Increase			Realized Price Change		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Strongly Neg.	0.089*** (0.0071)	0.046*** (0.0087)	0.042*** (0.0098)	-0.095*** (0.0044)	-0.020** (0.0083)	-0.020** (0.0090)	-0.0066 (0.0090)	0.026** (0.011)	0.023* (0.012)
Negative	0.044*** (0.0071)	0.024*** (0.0083)	0.027*** (0.0087)	-0.093*** (0.0049)	-0.013 (0.0079)	-0.015* (0.0081)	-0.049*** (0.0082)	0.012 (0.011)	0.012 (0.011)
Positive	-0.0019 (0.012)	-0.011 (0.014)	-0.016 (0.014)	0.043** (0.020)	0.024 (0.022)	0.035 (0.022)	0.041* (0.023)	0.013 (0.024)	0.019 (0.025)
Observations	122,440	106,794	106,657	122,440	106,794	106,657	122,440	106,794	106,657
Controls	No	Yes	No	No	Yes	No	No	Yes	Yes
Time FE	No	Yes	No	No	Yes	No	No	Yes	No
Time × Industry FE	No	No	Yes	Yes	No	Yes	No	Yes	Yes
Firm FE	No	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes

**Note:** This table reports estimates from linear regressions of indicators for realized price decreases/increases/changes on indicators for *COVID-19 impact* categories, based on Equation (3). *COVID-19 impact* measures the impact of COVID-19 on the current business situation on a seven-point scale from -3 (“negative”) to +3 (“positive”) in the ifo-BCS, which we group and label “Strongly Negative” (-3), “Negative” (-2), and “Positive” (+2 and +3), and the base category “Weak/No Impact” (-1, 0, or +1). Control variables include separate indicators for positive and negative responses to the questions about business situation, business expectations, and orders, all lagged by three months. Appendix C provides translations of all corresponding survey questions. Industry fixed effects are at the two-digit WZ08 level. Time fixed effects are at the monthly/year level. Standard errors in parentheses are clustered at the firm level. Sample: 2018:M1–2020:M5. \* $p < 0.10$ , \*\* $p < 0.05$ , \*\*\* $p < 0.01$ .

**Table A.5. Effects of the COVID-19 Pandemic on Planned Price Adjustment: Only Open Firms**

	Planned Price Decrease			Planned Price Increase			Planned Price Change		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
Strongly Neg.	0.16*** (0.0087)	0.10*** (0.011)	0.10*** (0.012)	-0.14*** (0.0064)	-0.034*** (0.011)	-0.032*** (0.011)	0.022** (0.010)	0.070*** (0.015)	0.070*** (0.015)
Negative	0.084*** (0.0077)	0.042*** (0.0094)	0.043*** (0.0097)	-0.14*** (0.0063)	-0.024** (0.0093)	-0.019** (0.0094)	-0.057*** (0.0095)	0.019 (0.013)	0.023* (0.013)
Positive	-0.00053 (0.0096)	-0.018 (0.012)	-0.0086 (0.013)	0.034 (0.021)	0.068*** (0.022)	0.063*** (0.023)	0.033 (0.022)	0.050** (0.024)	0.055** (0.025)
Observations	110,952	93,967	93,772	110,052	93,967	93,772	110,952	93,967	93,772
Controls	No	Yes	Yes	No	Yes	Yes	No	Yes	Yes
Time FE	No	Yes	No	No	Yes	No	No	No	No
Time × Industry FE	No	No	Yes	Yes	No	Yes	No	Yes	Yes
Firm FE	No	Yes	Yes	Yes	No	Yes	No	Yes	Yes

**Note:** This table reports estimates from linear regressions of indicators for planned price decreases/increases/changes on indicators for *COVID-19 impact* categories, based on Equation (3). *COVID-19 impact* measures the impact of COVID-19 on the current business situation on a seven-point scale from -3 ("negative") to +3 ("positive") in the ifo-BCS, which we group and label "Strongly Negative" (-3), "Negative" (-2), and "Positive" (+2 and +3), and the base category "Weak/No Impact" (-1, 0, or +1). Control variables include separate indicators for positive and negative responses to the questions about business situation, business expectations, and orders, all lagged by three months. Appendix C provides translations of all corresponding survey questions. Industry fixed effects are at the two-digit WZ08 level. Time fixed effects are at the month-year level. Standard errors in parentheses are clustered at the firm level. Sample: 2018:M1–2020:M5; only firms that are not closed in response to the COVID-19 pandemic according to SQ4 of the ifo-BCS. \* $p < 0.10$ , \*\* $p < 0.05$ , \*\*\* $p < 0.01$ .

**Table A.6. Effects of the COVID-19 Pandemic on Planned Price Adjustment: Robustness**

	Planned Price Decrease						Planned Price Increase					
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Strongly Neg.	0.10*** (0.0099)	0.10*** (0.018)	0.10*** (0.0099)	0.088*** (0.010)	0.13*** (0.021)	0.072*** (0.009)	-0.041*** (0.024)	-0.055*** (0.024)	-0.039*** (0.009)	-0.014 (0.010)	-0.038* (0.020)	-0.0085 (0.011)
Negative	0.051*** (0.0087)	0.092*** (0.023)	0.051*** (0.0088)	0.048*** (0.0092)	0.049*** (0.019)	0.028*** (0.0084)	-0.023*** (0.0089)	-0.056*** (0.024)	-0.022*** (0.0089)	-0.0077 (0.0093)	-0.0061 (0.019)	0.0020 (0.0100)
Positive	-0.022* (0.012)	-0.019 (0.020)	-0.023* (0.012)	-0.016 (0.012)	-0.027 (0.023)	-0.026*** (0.012)	0.076*** (0.022)	0.044 (0.028)	0.075*** (0.022)	0.064*** (0.022)	0.091** (0.039)	0.032 (0.023)
April 2020 × Fin. Constraints												
May 2020 × Fin. Constraints												
Observations	123,904	118,461	122,649	122,553	42,646	121,266	123,904	118,461	122,649	122,553	42,646	121,266
Firm FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Time × Industry FE	Yes	Yes	No	Yes	No	No	No	Yes	No	No	No	Yes
Weighted	No	Yes	No	Yes	No	No	No	Yes	No	No	No	No
Financial Constraints	No	No	Yes	No	No	No	No	No	Yes	No	No	No
Time × Four-Digit	No	No	No	Yes	No	No	No	No	No	No	No	No
Industry FE	No	No	No	No	No	No	No	No	No	No	No	No
Taylor Dummies	No	No	No	No	No	No	No	No	No	No	No	No
No Concurrent Price Change	No	No	No	No	No	No	No	No	No	No	No	Yes

**Note:** This table reports estimates from linear regressions of indicators for planned price decreases/increases on indicators for *COVID-19 impact* categories, based on Equation (3). Columns 1 and 7 show baseline results (equivalent to columns 3 and 6 in Table A.3). Columns 2 and 8 show results from the regression weighted with firm size weights. Columns 3 and 9 show results with an additional control variable for credit constraints. Columns 4 and 10 show results with time fixed effects at the level of four-digit industries. Columns 5 and 11 show results with Taylor dummies, and columns 6 and 12 show results using only observations where firms hold prices constant in 2020M4/M5. *COVID-19 impact* measures the impact of COVID-19 on the current business situation on a seven-point scale from -3 ("negative") to +3 ("positive") in the fit-BCS, which we group and label "Strongly Negative" (-3), "Negative" (-2), and "Positive" (-2 and +3), and the base category "Weak/No Impact" (-1, 0, or +1). Control variables include separate indicators for positive and negative responses about business expectations, and orders, all lagged by three months. Appendix C provides translations of all corresponding survey questions. Industry fixed effects are at the two-digit WZOS level. Time fixed effects are at the month/year level. Standard errors in parentheses are clustered at the firm level. Sample: 2018:MI–2020:MI. \* $p < 0.10$ , \*\* $p < 0.05$ , \*\*\* $p < 0.01$ .

Table A.7. Source of Planned Price Increases across Sectors in July 2021

	Planned Price Increases							
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Oil Exposure	0.32*** (0.082)				0.31*** (0.082)	0.062 (0.10)	-0.11 (0.11)	
Supply Shortages		0.26* (0.14)				0.27* (0.15)	0.46** (0.18)	
Labor Shortages			-0.31 (0.21)		-0.22 (0.19)	-0.071 (0.32)	0.20 (0.30)	
Energy Costs				0.0024 (0.018)			0.033 (0.022)	
Retail/Wholesale								0.34*** (0.034)
Manufacturing								0.28*** (0.032)
Constant	0.33*** (0.035)	0.40*** (0.083)	0.53*** (0.069)	0.51*** (0.046)	0.40*** (0.072)	0.38** (0.14)	0.15 (0.16)	0.24*** (0.023)
Observations	60	25	60	22	60	25	22	60
$R^2$	0.209	0.122	0.036	0.001	0.227	0.144	0.320	0.672
Manufacturing	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
Retail/Wholesale Services	Yes	Yes	No	No	No	No	No	

**Note:** This table reports estimates from linear regressions of the share of planned price increases on goods supply shortage, skilled labor supply shortage, oil price exposure, and energy costs on two-digit NACE industry level in July 2021. Goods supply shortage is defined as the share of firms in a given sector that report to be constrained by lack of material/intermediates. Skilled labor supply shortage is defined as the share of firms in a given sector that report to be constrained by lack of skilled labor. Appendix C provides the corresponding translated survey question Q7. Oil price exposure is the share of oil and oil-related (measured as the input share of cokery and oil products times the share of oil input in that sector) inputs in total production from 2016 input-output matrix. We winsorize the oil exposure share in four sectors at 1. Energy costs is the total share of energy in gross production value. Both statistics are obtained from the Federal Statistical Office. Goods supply shortages are only available for manufacturing and retail/wholesale sectors. Energy costs are only available for the manufacturing sectors. We weight regressions by the number of observations in each industry. Standard errors in parentheses are clustered at the firm level. \* $p < 0.10$ , \*\* $p < 0.05$ , \*\*\* $p < 0.01$ .

## Appendix B. Descriptive Analysis of *COVID-19 Impact*

### B.1 *COVID-19 Impact in the ifo Business Climate Survey*

This appendix provides an extensive descriptive analysis of *COVID-19 impact* based on the survey waves of April and May 2020, summarized in Section 3. Table B.1 shows summary statistics for each *COVID-19 impact* category, which we refer to as “strongly negative” (−3), “negative” (−2), “weakly negative” (−1), and “no impact” (0), with analogous labels for the positive categories.

First, the bottom panel documents substantial heterogeneity in *COVID-19 impact*. In April and May 2020, 33 percent of all firms report a strongly negative impact, 24 percent are negatively affected, while 11 percent experience no impact. On the other hand, a smaller share of in total 10 percent tells of at least weakly positive effects. The difference between the 90th and the 10th percentile amounts to 3 points in April 2020 (May 2020: 4 points) on the *COVID-19 impact* scale, and the same difference within two-digit industries equals 2.82 scale points (May 2020: 2.83 points). Hence, there is substantial firm-level heterogeneity in *COVID-19 impact*, mirroring the large within-industry variation of price decreases shown in Section 2.

Second, panel A shows that the share of firms that report positive business conditions increases monotonically with *COVID-19 impact*, and vice versa (bar one exception). A similar pattern emerges for business expectations. Note that business situation and business expectations are not sufficient to explain *COVID-19 impact*. Some firms with no or positive impact report contemporaneously negative business conditions and expectations, while others with no or negative impact report positive business conditions and expectations. Hence, *COVID-19 impact* captures independent information specific to the pandemic.

Third, manufacturing capacity utilization in April 2020 on average strongly decreased year-on-year in negatively affected firms, and increased in positively affected firms. For instance, manufacturing firms hit hardest operate at about 54 percent of potential.

Fourth, the April 2020 survey questionnaire asked firms about the expected percent change in revenues due to the COVID-19 crisis. As panel A shows, this figure decreases with *COVID-19 impact*

**Table B.1.** Summary Statistics by *COVID-19 Impact*

	COVID-19 Impact						Total
	-3	-2	-1	0	1	2	
<i>Panel A</i>							
Positive Business Conditions	0.008	0.039	0.208	0.524	0.593	0.793	0.865
Negative Business Conditions	0.091	0.194	0.406	0.5	0.492	0.406	0.343
Positive Business Expectations	0.907	0.545	0.138	0.038	0.029	0.029	0.059
Negative Business Expectations	0.29	0.498	0.345	0.19	0.168	0.167	0.235
Capacity Utilization (Mfg., in %)	0.12	0.115	0.097	0.09	0.167	0.288	0.336
Cap. Util. (Mfg., y-o-y, in pp)	0.325	0.319	0.296	0.286	0.373	0.453	0.474
Expected Revenue Change in %	0.743	0.673	0.541	0.3	0.252	0.217	0.229
<i>Panel B</i>							
Contact Intensity Index (0–100)	58.611	56.31	55.011	54.832	57.11	57.933	58.911
Work-from-Home (in %)	5.111	4.297	4.255	4.792	5.575	5.205	5.435
High Contact Intensity (in %)	54.136	56.958	60.915	60.958	58.688	56.813	53.702
	12.27	13.056	14.163	14.191	13.491	12.339	11.597
	41.805	27.371	22.343	21.212	44.846	58.544	64.574
	49.331	44.595	41.663	40.897	49.779	49.343	47.936
						40.19	46.978
							21.357

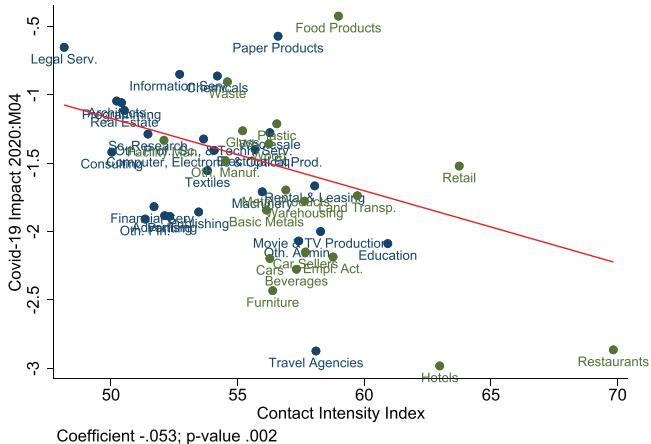
(continued)

Table B.1. (Continued)

	<i>COVID-19 Impact</i>						<i>Total</i>	
	<b>-3</b>	<b>-2</b>	<b>-1</b>	<b>0</b>	<b>1</b>	<b>2</b>	<b>3</b>	
<i>Panel C</i>								
Planned Price Increase	0.089	0.076	0.095	0.107	0.182	0.212	0.312	0.102
Planned Price Decrease	0.284	0.266	0.294	0.309	0.387	0.409	0.464	0.303
Planned Price Change	0.219	0.143	0.091	0.044	0.042	0.044	0.05	0.136
Planned Price Increase	0.414	0.35	0.288	0.205	0.201	0.206	0.219	0.342
Planned Price Decrease	0.308	0.219	0.187	0.151	0.224	0.256	0.362	0.238
Price Increase	0.462	0.414	0.39	0.358	0.418	0.437	0.482	0.426
Price Decrease	0.041	0.051	0.057	0.079	0.168	0.189	0.321	0.068
Price Change	0.199	0.219	0.232	0.27	0.374	0.392	0.468	0.252
Observations	3,626	2,596	2,400	1,254	553	317	223	10,969
Percent	33.06	23.67	21.88	11.43	5.04	2.89	2.03	100

**Note:** This table depicts means and standard deviations (smaller numbers below) by *COVID-19 impact*. Row variables in panels A and C are indicators for positive/negative business conditions/expectations or planned/realized price increases/decreases/changes, capacity utilization, year-on-year change in capacity utilization, and expected percentage changes in revenue due to COVID-19 from the ifo-BCS. *COVID-19 impact* measures the impact of COVID-19 on the current business situation on a seven-point scale from  $-3$  (“negative”) to  $+3$  (“positive”) in the ifo-BCS. Appendix C provides translation of all corresponding survey questions. Row variables in panel B are industry-specific proxy variables for risk of COVID-19 infection. “Contact Intensity (0–100)” measures contact intensity to co-workers and customers at work based on O\*NET data at the five-digit industry level (see main text and footnote 21). “Work-from-Home (in %)” indicates the share of workers in each two-digit industry able to work from home provided by Alipour, Falck, and Schüller (2021). “High Contact Intensity (in %)” refers to the share of firms classified as “high contact goods and services” at the two-digit industry level following a heuristic classification by Eichenbaum et al. (2020). Table A.2 in Appendix A documents how we sort industries according to these three proxy variables for infection risk. Main sample: 2020:M4–2020:M5; capacity utilization in manufacturing and expected revenue change: 2020:M4.

**Figure B.1. Contact Intensity and COVID-19 Impact by Industry**



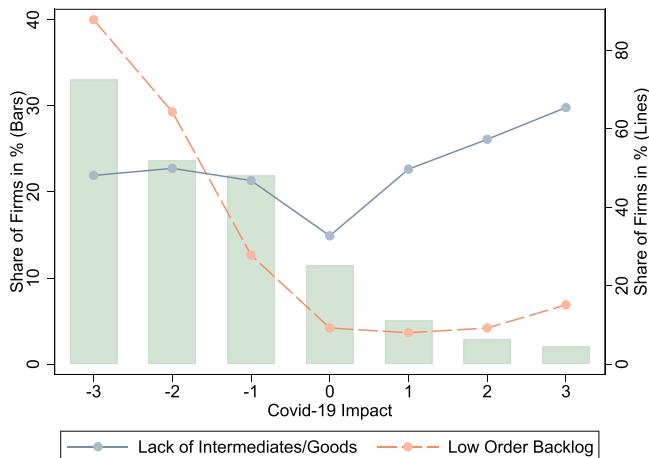
**Note:** This figure displays the relationship between *COVID-19 impact* and the contact intensity index based on O\*NET survey data described in footnote 21 of Section 3.2, averaged at the two-digit industry level. *COVID-19 impact* measures the impact of COVID-19 on the current business situation on a seven-point scale from  $-3$  (“negative”) to  $+3$  (“positive”) in the ifo-BCS in 2020:M4. Blue (green) dots represent industries above (below) the median of the work from home capacity index by Alipour, Falck, and Schüller (2021). The red line displays the linear fit, weighted by the number of firms per industry. Industries with less than 20 observations not shown. The full industry-level data underlying this figure (including omitted industries) is summarized in Table A.2 in Appendix A.

and strongly negatively affected firms on average expect a 37 percent fall.

Fifth, panel B relates *COVID-19 impact* to industry-specific proxy variables for risk of COVID-19 infection described in Section 3.2. Panel B of Table B.1 shows that the relationship between *COVID-19 impact* and these proxy variables is, if anything, weak and health risks are only slightly higher among firms reporting a strongly negative impact.

Figure B.1 plots mean *COVID-19 impact* against the mean O\*NET contact intensity measure by two-digit sector. All industries on average report to be negatively affected by the COVID-19 pandemic. The hardest hit businesses are in services—for example, travel

**Figure B.2. COVID-19 Impact and Adverse Supply and Demand Shifts**



**Note:** This figure displays the relationship between proxy variables for adverse supply and demand shifts against the *COVID-19 impact* that measures the impact of COVID-19 on the current business situation on a seven-point scale from  $-3$  (“negative”) to  $+3$  (“positive”) reported to the ifo-BCS in 2020:M4 and 2020:M5. The green bars represent the share of firms for each value of *COVID-19 impact*. The solid blue line displays the share of firms that report supply shortages (asked in online panel of manufacturing and retail/wholesale industries in 2020:M4) over *COVID-19 impact* categories. The dashed orange line displays the share of firms that report low order backlog over *COVID-19 impact* categories (asked in 2020:M4 and 2020:M5). Appendix C provides translations of all corresponding survey questions.

arrangement and reservation services, hotels, and restaurants—which also tend to be relatively contact intensive. The retail industry is slightly more adversely affected than the wholesale industry. About 17 percent of all retailers report positive impact, reflecting mostly grocery stores. Most adversely affected sectors in manufacturing include beverage manufacturing, furniture, and cars. Overall, the relation between *COVID-19 impact* and contact intensity is negative at the industry level, although substantial variation remains holding contact intensity fixed. High-contact industries are also less able to substitute to work from home, as shown by the green dots.

Figure B.2 further correlates *COVID-19 impact* with proxy variables for adverse supply and demand shifts. First, the dashed orange

line shows that *COVID-19 impact* strongly correlates with the responses to a question about low order backlogs (Q3 in Appendix C). More than 85 percent of all strongly negatively affected firms report a low order backlog. Table B.2 shows that this pattern is most pronounced among services firms (93 percent), but also very widespread in the manufacturing (84 percent) and retail/wholesale industries (85 percent). Accordingly, more than half of all strongly positively affected firms report a high order backlog. Second, the solid blue line shows that *COVID-19 impact* also correlates with the responses to a question about supply chain disruptions (SQ2 in Appendix C). In April 2020, more than 40 percent of manufacturing firms in each negative category lacked intermediate products, and about 50 percent of retail and wholesale firms in each negative category reported supply shortages of final goods. These shares decrease as *COVID-19 impact* becomes weaker but increase again in positively affected firms, consistent with the notion of excess demand for the goods and services of these firms.

In sum, *COVID-19 impact* appears to capture shifts in economic activity related to both supply and demand forces and, to a lesser extent, health risks due to the COVID-19 crisis.

## B.2 COVID-19 Impact and Price-Setting Behavior Early in the Pandemic

This section provides a detailed analysis of the relationship between *COVID-19 impact* and firms' price-setting behavior in the early phase in the pandemic. The main results are summarized in Section 3.

Panel C of Table B.1 documents the relationship between *COVID-19 impact* and price-setting behavior at the onset of the pandemic. About 16.4 percent of firms changed prices in March and April, where 9.6 percent of firms decreased and 6.8 percent of firms increased prices. Firms strongly affected by COVID-19, both negatively and positively, change their prices more frequently than mildly affected firms. The frequency of price increases rises with *COVID-19 impact*, while the frequency of price decreases falls. Specifically, of those firms that are strongly adversely affected only 4 percent increase their prices, while 32 percent of those strongly positively affected do so. Conversely, of those firms that are strongly adversely

**Table B.2. Summary Statistics: Proxy Variables for Supply and Demand by COVID-19 Impact**

		COVID-19 Impact							
		-3	-2	-1	0	1	2	3	Total
<i>Panel A: Manufacturing</i>									
Lack of Intermediate Inputs	0.451 0.498	0.456 0.499	0.418 0.494	0.297 0.458	0.365 0.485	0.485 0.508	0.625 0.5	0.625 0.495	0.426
Business Closure	0.255 0.436	0.127 0.333	0.046 0.21	0.007 0.084	0.025 0.158	0.037 0.189	0 0	0 0	0.126 0.332
Low Order Backlog	0.844 0.363	0.668 0.471	0.318 0.466	0.09 0.287	0.051 0.221	0.123 0.331	0.049 0.218	0.049 0.683	0.535 0.499
High Order Backlog	0.027 0.162	0.035 0.183	0.102 0.302	0.243 0.43	0.325 0.47	0.494 0.503	0.471 0.471	0.099 0.299	0.119 0.294
<i>Panel B: Retail/Wholesale</i>									
Lack of Final Good Supply	0.497 0.5	0.548 0.498	0.533 0.5	0.368 0.485	0.566 0.498	0.61 0.491	0.661 0.477	0.661 0.477	0.523 0.5
Business Closure	0.443 0.497	0.237 0.426	0.174 0.379	0.135 0.343	0.124 0.331	0.114 0.133	0.139 0.093	0.139 0.141	0.268 0.443
Low Order Backlog	0.851 0.357	0.625 0.484	0.387 0.487	0.174 0.379	0.133 0.34	0.093 0.291	0.141 0.349	0.141 0.592	0.533 0.499
High Order Backlog	0.024 0.153	0.045 0.208	0.105 0.307	0.151 0.359	0.266 0.443	0.399 0.491	0.592 0.493	0.119 0.324	0.119 0.324

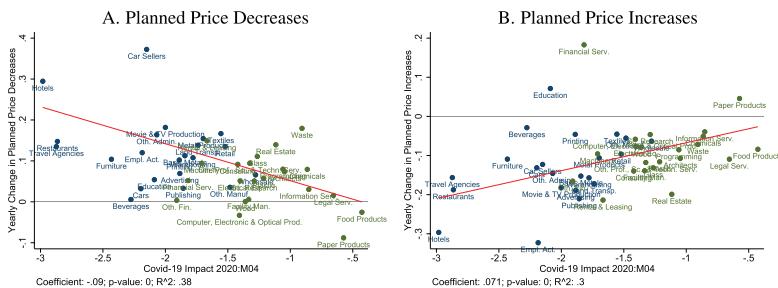
(continued)

Table B.2. (Continued)

		COVID-19 Impact							
		-3	-2	-1	0	1	2	3	Total
Panel C: Services									
Business Closure	0.244 0.43	0.047 0.211	0.036 0.187	0.028 0.166	0.027 0.164	0.02 0.14	0.02 0.14	0 0	0.11 0.313
Low Order Backlog	0.929 0.256	0.624 0.485	0.179 0.383	0.054 0.227	0.021 0.144	0.039 0.196	0.314 0.471	0 0.5	0.504 0.142
High Order Backlog	0.015 0.122	0.042 0.201	0.179 0.383	0.365 0.482	0.448 0.499	0.647 0.483	0.543 0.505	0.505 0.349	0.349

**Note:** This table depicts means and standard deviations (smaller numbers below) by *COVID-19 impact* and industry. Row variables are indicators for lack of intermediate inputs/final good supply, business closure, and high/low order backlog from the ifo-BCS. In retail/wholesale orders are assessed relative to the previous year. *COVID-19 impact* measures the impact of COVID-19 on the current business situation on a seven-point scale from -3 ("negative") to +3 ("positive") in the ifo-BCS. Appendix C provides translation of all corresponding survey questions. Sample: 2020:M4 for lack of supply measures, and 2020:M4–2020:M5 for business closure and orders.

**Figure B.3. COVID-19 Impact and Planned Price Adjustment by Industry**



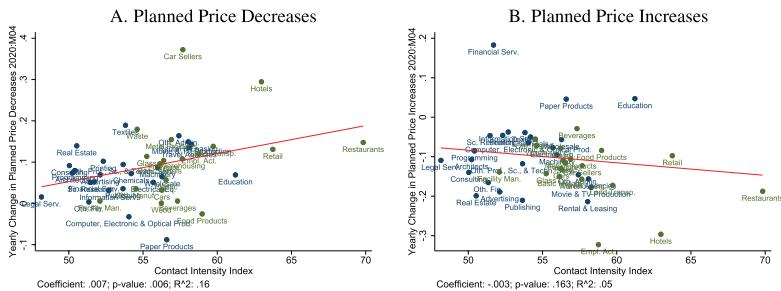
**Note:** This figure displays the relationship between the mean *COVID-19 impact* in 2020:M4 and the change in the frequency of planned price decreases (left) and planned price increases (right) between 2019:M4 and 2020:M4 at the two-digit NACE industry level. Blue (green) dots represent industries in which more (less) than 50 percent of firms report low orders. The red line displays the linear fit, weighted by the number of firms per industry. Industries with less than 20 observations not shown.

affected about 15 percent decrease their prices, while this share is only 6 percent among strongly positively affected firms. Looking ahead, about 23.8 percent of firms plan to change prices in the following three months, where 10.2 percent of firms plan to increase and 13.6 percent of firms plan to decrease prices. Hence, firms overall tend to decrease prices more often at the onset of the COVID-19 pandemic and also plan to decrease prices more frequently going forward. These price-setting patterns are prevalent in all sectors, in particular in retail/wholesale.

Figure B.3 plots the change in the frequency of planned price decreases and increases (relative to 12 months before to control for seasonality) against *COVID-19 impact* in April 2020 across industries. Blue (green) dots indicate industries in which more (less) than 50 percent of firms report low orders. The frequency of planned price decreases rises in most industries, especially so in industries with low demand. The frequency of planned price increases falls in most industries, especially so in industries with low demand. This exercise supports our interpretation that demand effects are important for firms adversely affected by COVID-19.

Figure B.4 plots the yearly change in the frequency of planned price adjustments in April 2020 against contact intensity across

**Figure B.4. Contact Intensity and Planned Price Adjustment by Industry**



**Note:** This figure displays the relationship between the mean contact intensity index based on O\*NET survey data described in footnote 21 and the yearly change in the frequency of planned price decreases (left) and planned price increases (right) in 2020:M4 at the two-digit NACE industry level. Blue (green) dots represent industries above (below) the median of the work from home capacity index by Alipour, Falck, and Schüller (2021). The red line displays the linear fit, weighted by the number of firms per industry. Industries with less than 20 observations not shown.

industries. The frequency of planned price decreases, shown in panel A, rises in the bulk of industries. This increase is stronger in contact-intensive businesses such as hotels, restaurants, and retail, suggesting a relationship between health risks and planned price decreases. Holding contact intensity fixed, the remaining variation in the frequency of planned price decreases remains substantial and economically large, however. Indeed, the  $R^2$  for the linear fit shown is 0.16. Thus, health risks appear to only explain parts of the observed price adjustment patterns during the COVID-19 pandemic, while other factors unrelated to health risks seem to be quantitatively more important.

Similarly, the frequency of planned price increases falls in all but three industries. Panel B of Figure B.4 shows that only paper products (including the toilet paper industry), financial services, and education see an increase the frequency of planned price increases. Contact-intensive businesses tend to have a more pronounced although insignificant decrease, and the variation holding contact intensity fixed remains substantial.

Highly contact-intensive industries have been forced to close under the lockdown in the early phase of the pandemic. An advantage of our approach is that we observe planned price changes for businesses that are currently closed due to the COVID-19 pandemic (question SQ4 in our survey data). Price plans for closed firms refer to price changes that firms anticipate when reopening. Clearly, some sectors and industries are potentially more strongly affected by business closures than others, e.g., hotels and restaurants. Table B.3 compares planned price changes for open and closed businesses in April 2020. There are no stark differences, but closed firms expect to change prices more often than open firms. In retail, closed firms expect to decrease prices more often, which hints at a relatively higher importance of demand. Hotels and restaurants that are closed expect to increase prices more than open business, which suggests that supply shortages are relatively more important.

**Table B.3. Summary Statistics: Planned Price Changes in Closed and Open Firms**

	Full Sample		Manufacturing		Services		Retail		Hotel/Rest.	
	Closed	Open	Closed	Open	Closed	Open	Closed	Open	Closed	Open
Planned Price Increases	0.11	0.1	0.02	0.06	0.12	0.07	0.14	0.19	0.09	0.06
Planned Price Decreases	0.25	0.13	0.19	0.13	0.23	0.11	0.29	0.15	0.29	0.3
Number of Observations	866	5,151	214	1,924	201	1,895	451	1,332	106	130

**Note:** This table depicts means in indicators for planned price increases and decreases by sector and for hotels and restaurants.  
Sample: 2020:M4.

## Appendix C. Overview of Survey Questions

### C.1 Regular Questions in the ifo-BCS

The following set of questions, which are asked regularly on a monthly basis in the ifo-BCS, are used in this paper (English translation of German original).

Q1: Planned Price Changes:

Plans and expectations for the next 3 months: The prices of our goods/service will most probably [1] increase, [0] stay the same, or [-1] decrease.

Q2: Realized Price Changes:<sup>27</sup>

Trends in previous month: Compared to the month before, the prices of our goods/services [1] increased, [0] stayed the same, or [-1] decreased.

Q3: Order Backlog/Demand:<sup>28</sup>

Current situation: We evaluate our total backlog of orders as [1] comparatively large, [0] sufficient, or [-1] too small.

Q4: Current Business Situation:

Current situation: We evaluate our current business situation as [1] good, [0] satisfactory, or [-1] bad.

Q5: Expected Business Situation:

Expectations for the next six months: our business situation will be [1] more favorable, [0] stay approximately the same, or [-1] more unfavorable.

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<sup>27</sup>In the ifo-BCS covering manufacturing and services firms, Q2 on realized price changes has been asked in the online panel since 2020:M4 only.

<sup>28</sup>In the ifo-BCS on the retail/wholesale industries, Q3 is related relative to the situation one year before.

Q6: Capital Utilization [Manufacturing only, quarterly frequency]:

The utilization of our capacities is currently (normal full utilization = 100%):

- 30%     40% . . .     70%     75% . . .     100%  
 if more than 100%: \_\_\_\_ %

Q7: Constraints to Production/Business Activity [quarterly frequency]:

Our domestic production/business activity is currently constrained:

- yes     no

If yes, by the following factors:

- lack of demand  
 lack of material/intermediates  
 lack of skilled labor  
 . . . [Multiple additional options, not used in this paper]

Q8: Credit Negotiations [quarterly frequency]:

We have conducted credit negotiations with banks in the past 3 months:

- yes     no

If yes, the banks behaved:

- compliant  
 normal  
 restrictive

### *C.2 Supplemental Questions Related to the COVID-19 Crisis*

The wording of the special questions related to the COVID crisis in the ifo-BCS were as follows:<sup>29</sup>

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<sup>29</sup>Due to space limitations on the paper-based questionnaires, some questions were only asked in the online panel of the ifo-BCS that was used by more than 75 percent of the survey participants.

SQ1 COVID-19 Impact [asked in all waves between April 2020 and March 2021]:

Do you realize an effect of the Corona pandemic on your current business situation? Is this effect negative or positive?

negative  -3  -2  -1  0  +1  +2  +3 positive

SQ2 Shortage of Supply [asked in online panel of manufacturing and retail/wholesale industries in April 2020, only]:

[Manufacturing:] Are you currently affected by problems with a shortage of supply of important intermediate goods from within Germany or abroad?

[Retail/Wholesale:] Are you currently affected by problems with a shortage of supply of important goods from within Germany or abroad?

Yes  No

SQ3 Expected Revenue Change due to COVID Crisis [asked in April 2020]:

Which effect of the Corona pandemic on your turnover do you expect in the current year?

Increase of \_\_\_\_%  No effect  Decline of \_\_\_\_%

SQ4 Business Closure [asked in April and May 2020]:

Which measures has your firm taken in response to the COVID-19 pandemic?

Business closures<sup>30</sup>  
 . . . [Multiple additional options, not used in this paper]

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<sup>30</sup>Choices slightly differed between industry-specific surveys. Manufacturing: “plant closures/stop of production”; Retail/Wholesale: “Closure of sales/business outlets”; Services: “business closures.”

SQ5 Importance of Intermediates from Abroad [asked in April 2020; online panel of manufacturing industries only]:

- a) Did you rely on important shipments of goods from abroad before the Corona pandemic?

Yes     No

- b) If yes, did those important shipments originate from China, Italy, or any other heavily affected country?

China     Italy     Other countries: \_\_\_\_\_

SQ6 Adverse Effect of COVID Crisis [asked June 2020 (online panel only, November 2020 (full sample), February 2021 (full sample), and June 2021 (online panel only)]:

Due to the COVID-19 crisis, we are currently experiencing adverse effects in the following areas:

- a) Finances (e.g., liquidity):

No adverse effects                 Large adverse effects

- b) Domestic Market (e.g., demand, order situation):

No adverse effects                 Large adverse effects

- c) Foreign Market (e.g., demand, order situation):

No adverse effects                 Large adverse effects

- d) Personnel (e.g., absences, exemptions, shortage):

No adverse effects                 Large adverse effects

- e) Purchasing (e.g., supply chains, warehousing):

No adverse effects                 Large adverse effects

- f) Regulations by Government (e.g., closures, hygiene concepts):

No adverse effects                 Large adverse effects

SQ7 [asked in March 2020]

If you experience negative effects due to the COVID-19 pandemic on your business, which are those?

Declining demand

Impairment of business operations of foreign subsidiaries

Delay/cancellation of shipments of intermediate goods or raw materials

- Delay/cancellation of shipments of final goods
- Increasing prices for intermediate goods or raw materials
- Decline of production
- Necessity for increased stock-keeping
- Delay/cancellation of business trips
- Others, in particular: \_\_\_\_\_

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